MINUTES – 11 OCTOBER 2022



Minutes of Ordinary meeting of the Port Stephens Council held in the Council Chambers, Raymond Terrace on – 11 October 2022, commencing at 5:30pm.

PRESENT:

In Person

Mayor Ryan Palmer

Cr Leah Anderson

Cr Giacomo Arnott

Cr Matthew Bailey

Cr Peter Kafer

Cr Steve Tucker

Cr Jason Wells

General Manager

Acting Corporate Services Group Manager

Development Services Group Manager

Facilities and Services Group Manager

Governance Section Manager

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

270 Councillor Peter Kafer Councillor Steve Tucker	
	It was resolved that Council grant leave of absence for Cr Chris Doohan on 11 October 2022, 25 October 2022 and 8 November 2022.
	Note: Cr Glen Dunkley and Cr Peter Francis were previously granted leave of absence for 11 October 2022.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Cr Giacomo Arnott.

The motion was carried.

There were no declaration of interest received.	

271	Councillor Leah Anderson Councillor Matthew Bailey
	It was resolved that the Minutes of the Ordinary Meeting of Port Stephens Council held on 27 September 2022 be confirmed.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer and Steve Tucker.

Those against the Motion: Cr Jason Wells.

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ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

272	Councillor Peter Kafer Councillor Giacomo Arnott
	It was resolved that the Rescission Motion be brought forward and dealt with prior to Item 1.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

273	Councillor Peter Kafer Councillor Giacomo Arnott
	It was resolved that Council move into Committee of the Whole.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

Cr Giacomo Arnott moved to introduce a matter of urgent business under clause 9.3 of the Code of Meeting Practice. The matter was ruled by the Chair as urgent business.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 COMMITTEE OF THE WHOLE RECOMMENDATION

Councillor Giacomo Arnott Councillor Peter Kafer

That Council:

- 1) Notes the ongoing construction of the structures at the pedestrian crossing on William Street, Raymond Terrace.
- 2) Notes the significant community & media interest in the safety of the structures, particularly around the interaction between vehicles and pedestrians.
- 3) Agrees that even a perception of an unsafe environment should be addressed.
- 4) Notes that when the structures are complete, if it's clear that the crossing is dangerous or unsafe in any way, Council will review their feasibility immediately.
- 5) Supports a speed limit reduction and the installation of speed pods on either side of the crossing.
- 6) Requests the General Manager to urgently organise for the installation of speed pods on both sides of the pedestrian crossing, to slow vehicles and force them to spend longer observing the pedestrian crossing for anyone on it or preparing to cross it, funded out of the William Street, Raymond Terrace Stage 2 works.
- 7) Request the General Manager to write a letter to Transport for NSW, and the Member for Port Stephens, requesting support for a speed limit reduction trial for 12 months on William Street, Raymond Terrace between Sturgeon Street and Port Stephens Street, Raymond Terrace to 30km/h.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

274	Councillor Giacomo Arnott Councillor Peter Kafer			
	It was resolved that the Committee of the Whole recommendation be adopted.			

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

RESCISSION MOTIONS

NOTICE OF RESCISSION

ITEM NO. 1 FILE NO: 22/262948

EDRMS NO: PSC2021-04197

CODE OF MEETING PRACTICE

MAYOR: RYAN PALMER
COUNCILLOR: CHRIS DOOHAN
MATTHEW BAILEY

THAT COUNCIL:

Rescind its decision of 13 September 2022 on Item No. 3 – Code of Meeting Practice - Minute No. 240 (ATTACHMENT 1).

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 COMMITTEE OF THE WHOLE RECOMMENDATION

Mayor Ryan Palmer Councillor Matthew Bailey

That Council rescind its decision of 13 September 2022 on Item No. 3 – Code of Meeting Practice - Minute No. 240 (ATTACHMENT 1).

Those for the Motion: Mayor Ryan Palmer and Cr Matthew Bailey.

Those against the Motion: Crs Leah Anderson, Giacomo Arnott, Peter Kafer, Steve Tucker and Jason Wells.

The rescission motion was lost.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

275	Councillor Giacomo Arnott Councillor Peter Kafer
	It was resolved that Council move out of Committee of the Whole.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

Councillor Giacomo Arnott Councillor Peter Kafer

That Council rescind its decision of 13 September 2022 on Item No. 3 – Code of Meeting Practice - Minute No. 240 (ATTACHMENT 1).

Those for the Motion: Mayor Ryan Palmer and Cr Matthew Bailey.

Those against the Motion: Crs Leah Anderson, Giacomo Arnott, Peter Kafer, Steve Tucker and Jason Wells.

The rescission motion was lost.

ATTACHMENTS

1) 13 September 2022 Ordinary Council Meeting - Item No. 3 Code of Meeting Practice - Minute No. 240.

ITEM 1 - ATTACHMENT 1 13 SEPTEMBER 2022 ORDINARY COUNCIL MEETING - ITEM NO. 3 CODE OF MEETING PRACTICE - MINUTE NO. 240.

MINUTES ORDINARY COUNCIL - 13 SEPTEMBER 2022

ITEM NO. 3 FILE NO: 22/223275 EDRMS NO: A2004-0284

CODE OF MEETING PRACTICE

REPORT OF: TONY WICKHAM - GOVERNANCE SECTION MANAGER

GROUP: GENERAL MANAGER'S OFFICE

RECOMMENDATION IS THAT COUNCIL:

1) Receives and note submissions at (ATTACHMENT 1).

- 2) Revokes the Code of Meeting Practice dated 9 June 2020 (Minute No. 098).
- 3) Adopts the revised Code of Meeting Practice shown at (ATTACHMENT 2).

ORDINARY COUNCIL MEETING - 13 SEPTEMBER 2022 MOTION

240 Councillor Leah Anderson Councillor Matthew Bailey

It was resolved that Council:

- 1) Receives and note submissions at (ATTACHMENT 1).
- Revokes the Code of Meeting Practice dated 9 June 2020 (Minute No. 098).
- 3) Adopts the revised Code of Meeting Practice shown at (ATTACHMENT 2) with the following changes:
 - Clause 5.18 to read, "Councillors may attend and participate in meetings of the Council by audio-visual link only when the meeting is held in accordance with 5.15 to 5.17 of the Code, and may attend and participate in Committees of the Council by audio-visual link at any time, unless it is a Committee of the Whole."
- Adopts the amended Code without putting the change on public exhibition, as it is not considered to be substantial per section 362(2) of the Local Government Act 1993.

Those for the Motion: Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Francis, Steve Tucker and Jason Wells

Those against the Motion: Mayor Ryan Palmer.

The motion was carried.

PORT STEPHENS COUNCIL

ITEM 1 - ATTACHMENT 1 13 SEPTEMBER 2022 ORDINARY COUNCIL MEETING - ITEM NO. 3 CODE OF MEETING PRACTICE - MINUTE NO. 240.

MINUTES ORDINARY COUNCIL - 13 SEPTEMBER 2022

BACKGROUND

The purpose of this report is seek Council's endorsement of the revised Code of Meeting Practice (the 'Code') following the public exhibition period from 4 July 2022 to 15 August 2022.

As a result of the public exhibition, 1 submission was received. A summary of the submission is shown at (ATTACHMENT 1).

The Port Stephens Council's Code of Meeting Practice is based on the revised Model Code of Meeting Practice released by the Office of Local Government on 29 October 2021.

The Code applies to meetings of the Council and Committees of Council where the membership comprises all elected members.

Please note that yellow highlighting in the attached Code indicates an amendment has been made and strikethrough text is to be deleted.

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026	
Governance	Provide strong civic leadership and government regulations.	

FINANCIAL/RESOURCE IMPLICATIONS

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL, POLICY AND RISK IMPLICATIONS

Council is required to adopt a Code of Meeting Practice based on the model Code to ensure it meets all legislative requirements in relation to conducting a meeting of the Council and a committee meeting of Council. In addition, Council is required to review its Code of Meeting Practice within 12 months of an ordinary local government election.

PORT STEPHENS COUNCIL

ITEM 1 - ATTACHMENT 1 13 SEPTEMBER 2022 ORDINARY COUNCIL MEETING - ITEM NO. 3 CODE OF MEETING PRACTICE - MINUTE NO. 240.

MINUTES ORDINARY COUNCIL - 13 SEPTEMBER 2022

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
There is a risk that Council may be in breach of the Local Government Act 1993 and Local Government (General) Regulation 2021 should it not adopt a Code of Meeting Practice.	Low	Adopt the recommendations.	Yes.

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

Nil.

CONSULTATION

Consultation with key stakeholders has been undertaken by the Governance Section.

<u>Internal</u>

· Executive Team.

<u>External</u>

The revised Code of Meeting Practice was publicly exhibited from 4 July to 15 August 2022.

OPTIONS

- 1) Accept the recommendations.
- 2) Amend the recommendations.
- 3) Reject the recommendations.

ATTACHMENTS

- 1) Submission.
- 2) Revised Code of Meeting Practice. (Provided under separate cover)

COUNCILLORS ROOM

Nil.

PORT STEPHENS COUNCIL

ITEM 1 - ATTACHMENT 1 13 SEPTEMBER 2022 ORDINARY COUNCIL MEETING - ITEM NO. 3 CODE OF MEETING PRACTICE - MINUTE NO. 240.

MINUTES ORDINARY COUNCIL - 13 SEPTEMBER 2022

TABLED DOCUMENTS

Nil.

PORT STEPHENS COUNCIL

ITEM 1 - ATTACHMENT 1 13 SEPTEMBER 2022 ORDINARY COUNCIL MEETING - ITEM NO. 3 CODE OF MEETING PRACTICE - MINUTE NO. 240.

MINUTES ORDINARY COUNCIL - 13 SEPTEMBER 2022

ITEM 3 - ATTACHMENT 1 SUBMISSION.

SUBMISSION - CODE OF MEETING PRACTICE

No.	Author of submission	Comment	Council response
1	Tomaree Ratepayers & Residents Association (TRRA)	a) The submission supports changes to clauses 3.3 and 3.7, allowing an extra 4 days for the Councillors and the community to consider the agenda	Noted.
		b) The submissions raises the support for the past practice of holding alternate meetings as committee of the whole meetings and a full Council meeting respectively (a practice before 2012). It is considered that this would allow Councillors and the community greater opportunity to consider and seek feedback on matters.	Section 365 of the Local Government Act 1993 requires Council to meet at least 10 times per year. Council currently meets 21 times per year, on 2 occasions per month. The model suggested in the submission would see a combination of 4 meetings per month (Committee of Council meetings and Ordinary Council meetings), with 21 Committee meetings and 21 Council meetings to consider the recommendations of the Committee meetings.
		c) The submission supports the provision of clauses 4.25 and 4.26 to webcast Public Access sessions, with the consent of the speaker/s – noting clauses 4.26 addresses circumstances where a person does not wish have be included in the webcast.	Noted.
		d) The submission supports the inclusion of clauses 11.6 and 20.23 to record the voting outcome on each item, noting the recent trial appears to have gone well and will bring additional transparency and accountability.	Noted.
		e) The submission acknowledges the change in practice for the Councillors to remain seated when addressing the Chairperson and believes this to be a sensible and practical change, and also improves the audio in the Council Chamber with Councillors having better access to the microphone system.	Noted.
		f) The submission notes an inadvertent error at clause 4.21 where 4.19 should read 4.20.	The reference has been amended.

COUNCIL REPORTS

ITEM NO. 1 FILE NO: 22/76610 EDRMS NO: PSC2009-02488

POLICY REVIEW: PROPERTY INVESTMENT AND DEVELOPMENT POLICY

REPORT OF: ZOE PATTISON - ACTING GROUP MANAGER CORPORATE

SERVICES

GROUP: CORPORATE SERVICES

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RECOMMENDATION IS THAT COUNCIL:

1) Endorse the revised Property Investment and Development Policy (ATTACHMENT 1).

- 2) Place the revised Property Investment and Development Policy on public exhibition for a period of 28 days and should no submissions be received, adopt the revised policy without a further report to Council.
- 3) Revoke the Property Investment and Development Policy dated 13 February 2018, Minute Number 013.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

276 Councillor Leah Anderson Councillor Jason Wells

It was resolved that Council:

1) Endorse the revised Property Investment and Development Policy (ATTACHMENT 1) subject to amendments to clauses:

Item 5.2.4:- Formal Council approval is required on any Council owned land to progress a site to planning phase.

Item 5.5.2:- That Council be provided with a report on any property sales that are targeted to go into the new resilience fund, and what those funds will be allocated towards, including:

- a) Project expenditure, including wages where appropriate, will be recouped and allocated to the Property Restricted Reserve.
- b) Capital required to fund future property development projects will be held in the Property Restricted Reserve until such time as they are called upon by Strategic Property to fund the project. Capital expenses will be costed and projected annually in consultation with the Financial Services Section Manager

- based on a 5-year rolling program, and will be held strictly in the Reserve to ensure funding is available when required.
- c) Net proceeds of development projects (after deduction of expenses and funds described above) will be held in the Resilience Fund.
- d) Net proceeds of sale will be held in the Restricted Property Reserve pending approval to reinvest in another income generating asset.
- 2) Place the revised Property Investment and Development Policy on public exhibition for a period of 28 days and should no submissions be received, adopt the revised policy without a further report to Council.
- 3) Revoke the Property Investment and Development Policy dated 13 February 2018, Minute Number 013.

The mover and seconder amended the original motion to include amendments to clauses 5.2.4 and 5.5.2 of the policy.

Councillor Giacomo Arnott left the meeting at 6:24pm. Councillor Giacomo Arnott returned to the meeting at 6:26pm.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND

The purpose of this report is to seek Council's endorsement of the revised Property Investment and Development Policy (the policy) (ATTACHMENT 1).

The policy has been revised to compliment the newly implemented Property Investment Strategy, and to ensure a clear and transparent framework for the leasing, development and biobanking of Council's operational land holdings is maintained.

Council owns a substantial commercial investment portfolio as well as a bank of lands identified as potential development sites. The policy seeks to ensure the portfolio continues to be managed in an effective and efficient manner, and that all property related activities fulfil legislative requirements and meet Council's financial goals and strategic objectives.

Please note that due to a substantial re-write of the policy to reflect current practices and to accord with the implementation of the Property Investment Strategy the revised policy as shown at **(ATTACHMENT 1)** is replacing the existing policy **(ATTACHMENT 2)** and does not contain any yellow highlighting or strikethroughs.

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026
Financial Management	Manage the property portfolio in accordance with the Property Investment Strategy.

FINANCIAL/RESOURCE IMPLICATIONS

A robust policy and framework will ensure probity and transparency in all land dealings, that maximum returns are achieved from the commercial investment portfolio and land bank, and that there is continued contribution to Council's ongoing financial sustainability.

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL, POLICY AND RISK IMPLICATIONS

The revised policy will assist in managing risks associated with property transactions by providing a robust and transparent process for the ongoing management and operation of the property investment and development portfolio.

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
There is a risk that inconsistencies in processes or management of the portfolio will lead to diminished returns.	Low	Adopt the recommendations.	Yes

There is a risk that	Low	Adopt the recommendations.	Yes
legislative or other			
processes or guidelines			
may be overlooked in the			
management of the			
portfolio.			

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

There are no social, economic or environmental implications.

CONSULTATION

Consultation with key stakeholders has been undertaken by the Strategic Property team.

Internal

- Strategic Property Coordinator
- Principal Property Planner
- Financial Services Section Manager

External

In accordance with local government legislation the revised policy will go on public exhibition for 28 days.

OPTIONS

- 1) Accept the recommendations.
- 2) Amend the recommendations.
- 3) Reject the recommendations.

ATTACHMENTS

- 1) Revised Property Investment and Development Policy.
- 2) Existing Property Investment and Development Policy.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM 1 - ATTACHMENT 1 DEVELOPMENT POLICY.

REVISED PROPERTY INVESTMENT AND

Policy



FILE NO: PSC2009-02488

TITLE: PROPERTY INVESTMENT AND DEVELOPMENT POLICY

OWNER: CORPORATE SERVICES GROUP MANAGER

PURPOSE:

- 1.1 The purpose of this policy is to provide clear and transparent guidelines for the leasing, development and BioBanking of Council's operational land holdings.
- 1.2 Council will exercise its functions under this policy having consideration for the financial position of Council from time to time and for the needs for the differing revenue requirements of Council at the relevant time. In this regard consideration will be given to the short and long term financial position of Council as detailed in its Long Term Financial Plan.

2. CONTEXT/BACKGROUND:

- 2.1 Port Stephens Council (Council) is the owner of a substantial and diverse property portfolio within and outside of the Port Stephens Local Government Area (LGA). Council's property portfolio creates substantial non-rate revenue from the leasing of commercial investment properties and the development and BioBanking of other lands in its ownership.
- 2.2 Council is well placed to have ongoing involvement in property and entrepreneurial activities to generate non-rate revenue to supplement its traditional income base. This has been emphasised in recent years with the continuation of rate pegging, decreased levels of government funding, limitations on borrowing, increased community expectations on Council's services and the COVID-19 pandemic.
- 2.3 This policy is intended to ensure the ongoing effective and efficient management of Council's commercial landholdings and to ensure all property related activities fulfil legislative requirements and community obligations.

SCOPE:

3.1 This policy applies to all Operational Lands held by Council, as well as any Community Lands under a Biodiversity Stewardship Agreement with the Biodiversity Conversation Trust (BCT), or identified as being appropriate for that purpose.

Policy

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REVISED PROPERTY INVESTMENT AND





4. **DEFINITIONS**:

4.1 An outline of the key definitions of terms included in the policy.

Biodiversity Conservation

Trust

A statutory not-for-profit body established under Part 10 of the Biodiversity Conservation Act 2016 to

administer conservation agreements with private

landholders in New South Wales.

Biodiversity Stewardship

Agreement

An in-perpetuity agreement under Part 5 of the Biodiversity Conservation Act 2016 between a landowner and the Biodiversity Conservation Trust.

Community Land All lands classified as Community under the provisions

of the Local Government Act 1993, and shown on the

Land Register as being Community Land.

Land Register The register of lands under Council's care and control

that is published on the Council's website from time to

time in accordance with section 53 of the Local

Government Act 1993.

Operational Land All lands classified as Operational under the

provisions of the Local Government Act 1993, and shown on the Land Register as being Operational

Land.

5. STATEMENT:

5.1 Development of Council's Operational landholdings provides non-rate capital income and leasing of the commercial investment properties provides non-rate operational income. Both streams are used to support Council's services and add significantly to Council's ability to fund its statutory obligations under the Local Government Act 1993 and Roads Act 1993, and to meet community expectations in fulfilling its core functions.

5.2 <u>Development</u>

5.2.1 Council's Operational landholdings may be identified as appropriate for development for residential, commercial or industrial purposes. Most development sites will comprise a subdivision of land for sale on the open market but at times, construction of a dwelling or other commercial or industrial facility may be deemed appropriate due to market demand or financial feasibility.

Policy

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REVISED PROPERTY INVESTMENT AND

Policy



- 5.2.2 The Property Investment Strategy (PIS) establishes a framework for the assessment of landholdings to determine which sites should be developed and for what purpose, how development of those sites should be prioritised, and how Council should be identifying and assessing sites to be acquired for future development purposes.
- 5.2.3 All development proposals are assessed in accordance with the PIS.
- 5.2.4 Formal Council approval will not be required to progress a site to planning phase, but will be obtained throughout the development assessment and land sale processes.
- 5.3 Commercial Leasing
- 5.3.1 Sites acquired for commercial investment purposes are leased on the open market at current market value. Leases may be issued for commercial, retail or other purposes and will be issued at Council's sole discretion. Tenants who do not meet the good and complying criteria as set out in the Guideline for Commercial Leasing and Licensing may not be offered an initial lease, or if a current tenant will not be offered any subsequent leases.
- 5.3.2 Lease terms will be determined at Council's sole discretion, having regard to legislative requirements, the use of the premises and capital investment required by the tenant.
- 5.3.3 The commercial investment portfolio undergoes annual review in accordance with the PIS and divestment of an investment property may be recommended as part of that review. Any potential divestment is subject to a formal resolution of Council.
- 5.4 BioBanking
- 5.4.1 Council acknowledges and supports the intent of the Biodiversity Conservation Act 2016 and may seek to establish a biodiversity stewardship site through the Biodiversity Conservation Trust (BCT) on lands with high environmental value. The stewardship arrangement will ensure the land's environmental value is conserved in perpetuity while generating biodiversity credits that can be sold to other developers or landholders to offset activities they are conducting on their lands, or to support Council's development activities.
- 5.4.2 The sale of credits will provide an additional ad hoc revenue stream to Council from an otherwise undevelopable site. Credit sales will be at Council's sole discretion with price per credit determined by reference to previous sales of the same or similar credit types, and subject to a formal resolution of Council.

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REVISED PROPERTY INVESTMENT AND

Policy



5.5 Proceeds

- 5.5.1 Traditionally proceeds of property development projects and divestments have been held in the Property Restricted Reserve and called upon on an as needs basis. To ensure non-rate revenue is maintained proceeds will be reinvested by either funding further development projects or investing in an additional income generating assets.
- 5.5.2 To ensure probity and transparency in the future management of non-rate revenue generated by Council's commercial investment activities a Resilience Fund has been established. The Resilience Fund will work alongside and complement the Property Restricted Reserve with proceeds of property development projects and divestments dispersed strictly as follows:
- a) Project expenditure, including wages where appropriate, will be recouped and allocated to the Property Restricted Reserve.
- b) Capital required to fund future property development projects will be held in the Property Restricted Reserve until such time as they are called upon by Strategic Property to fund the project. Capital expenses will be costed and projected annually in consultation with the Financial Services Section Manager based on a 5-year rolling program, and will be held strictly in the Reserve to ensure funding is available when required.
- Net proceeds of development projects (after deduction of expenses and funds described above) will be held in the Resilience Fund.
- d) Net proceeds of sale will be held in the Restricted Property Reserve pending approval to reinvest in another income generating asset.

6. RESPONSIBILITIES:

- 6.1 The Strategic Property Coordinator is responsible for implementing, complying with, monitoring, evaluating, reviewing and providing advice on this policy.
- 6.2 Primarily, responsibility for complying with this policy rests with the Principal Development Planner and Property Manager.

7. RELATED DOCUMENTS:

- 7.1 Property Investment Strategy.
- 7.2 Guideline for Commercial Leasing and Licensing.
- 7.3 Guideline for Sale of Land.
- 7.4 Local Government Act 1993.
- 7.5 Retail Leases Act 1994.
- 7.6 Biodiversity Conservation Act 2016.
- 7.7 Real Property Act 1900.
- 7.8 Environmental Planning and Assessment Act 1979.
- 7.9 Regulations under each of the above Acts.

Policy

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REVISED PROPERTY INVESTMENT AND

Policy



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EDRMS
container No.

PSC2009-02488
EDRMS record No.
TBA

Audience
Staff

Corporate Services Group Manager

Addictice	Otan		
Process owner	Corporate Services Group Manager		
Author	Strategic Property Coordinator		
Review timeframe	3 years	Next review date	TBA
Adoption date	13 February 2018		

VERSION HISTORY:

Version	Date	Author	Details	Minute No.
1	13 February 2018	Property Services Section Manager	New policy created to supersede the Property Investment Policy. The new policy includes content from the previous Property Investment Policy and reflects current practices. Guidelines have been developed. Adopted by Council.	013
2	TBA	Strategic Property Coordinator	Substantial re-write of the policy to reflect current practices and to accord with the implementation of the Property Investment Strategy and the inclusion of BioBanking which necessitates replacing the existing policy dated February 2018. Guidelines have been developed for commercial leasing and BioBanking.	TBA

Policy

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EXISTING PROPERTY INVESTMENT AND

Policy



FILE NO: A2004-0853

TITLE: PROPERTY INVESTMENT & DEVELOPMENT POLICY

POLICY OWNER: PROPERTY SERVICES SECTION MANAGER

PURPOSE:

The objectives of this policy are to:

- Invest in and maintain a strong property portfolio as a strategy for providing capital growth and a recurrent income source;
- Acquire and maintain an optimum balance of short, medium and long term property investments ensuring achievable growth and the financial capacity to further invest and develop:
- 3) Facilitate the effective management of Council's property assets so as to complement the existing financial investment policy in providing an alternate income source;
- 4) Establish the principles of equity and transparency in Council's commercial property related activities:
- Ensure that all Council's commercial property related activities occur within legislative frameworks.

CONTEXT/BACKGROUND:

This policy provides guidelines for consideration in the acquisition, development and disposal of investment properties. Investment properties can be cited as those properties that provide a financial return and/or provide for future income/profit generation.

The principles of this policy provide a basis to ensure optimum financial return is achieved via appropriate identification, selection and management of Council's investment portfolio, including acquisition, development and disposal of investment properties. The principles also support the basis for recommendation upon which Council may determine to pursue acquisition, development or disposal of its investment properties.

This policy pertains only to land classified by Section 31 of the Local Government Act 1993 as 'operational'. Non-operational properties are addressed separately in Council's Acquisition & Divestment of Land Policy.

The following table provides an indicative process for the acquisition or disposal of a property under the policy:

Review Date: 13/02/2020

Policy

Issue Date: 27/03/2018

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EXISTING PROPERTY INVESTMENT AND

Policy



Portfolio A	Acquisition & Disposal	Flow Chart
Acquisition		Disposal
Assess property Offers and counter offers Agree basic terms Confirm source of funds Obtain Council	Identify Disposal / Acquisition Targets	Property formulates sale terms and marketing strategy (ie agent, EOI etc.) Review property information, anticipate issues, devise strategy Procure contract documents premarketing for residential
Resolution to purchase Obtain valuation to confirm purchase price Negotiate contract Instruct Legal Team Conduct surveys and reports	Pre – Contract	Make available draft contract and access to data via Information Memorandum or similar Negotiate sale
Pay deposit	Exchange es Committed to Trans	Obtain independent valuation to confirm sale price Obtain Council Resolution to sell Exchange contracts
Paru		action
Pre-completion searches Finalise funding for drawdown/transfer of settlement funds	Pre – Completion	Continue to manage property (investment only) Prepare requisitions on Title

Policy

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EXISTING PROPERTY INVESTMENT AND

Policy



Pay settlement funds Assume liability for Property	Completion	 Discharge borrowing liability (if applicable) Produce original Title
LPI Title registration Disseminate property information Portfolio management	Post – Completion	Bank sale proceeds

Council's investment property portfolio has, over the years, helped to achieve Council's sound financial position, a position that can be enhanced by realising further property investment and development opportunities.

The bulk of revenue derived to finance Council activities comes from:

- Annual property rates;
- · User fees and charges;
- Other fees and charges (DA fees, inspection and licence fees etc.);
- Borrowings;
- Government grant monies;
- Interest on financial investments.

Ancillary, but of no less importance to the foregoing, are the income streams derived from:

- Property development and sale;
- · Property development and lease;
- · Rents derived from commercial properties.

Council must provide effective and efficient management of property related activities to fulfil legislative and community obligations.

Council is well placed to have greater involvement in property and entrepreneurial activities to supplement its traditional income base. This has been emphasised in recent years with the continuation of rate pegging, decreased levels of government funding,

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EXISTING PROPERTY INVESTMENT AND

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limitations on borrowing and increased community expectations on Council's roles and responsibilities.

SCOPE:

This policy applies to:

- · Councillors;
- Council employees;
- Council owned businesses.

DEFINITIONS:

An outline of the key definitions of terms included in the policy.

Investment property

This is defined as real estate held, developed or purchased by Council that is discretionary in nature and held by Council to generate current or future income streams, either through rental (offices, shops etc.) or development and sale (building lots or improved properties).

POLICY STATEMENT:

1) Principles

- To ensure optimum financial return is realised through appropriate identification, selection
 and management of Council's investment portfolio including development, acquisition and
 disposal of assets.
- To utilise effective property management techniques and investment practices in the management of Council's assets to ensure maximum long term advantage.
- To satisfy the property investment needs of Council that assist in meeting the requirements and corporate objectives outlined within the existing financial investment policy.

2) Policy Statement

The overall mix and nature of investment properties will provide a balanced source of income that complement existing finances.

All future investment and development activities will provide a return on investment greater than achievable cash rates at any given time. If a decision is made to accept a return less than achievable cash rates, then the reasons for that decision must be outlined in the resolution relating to that investment and development activity.

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EXISTING PROPERTY INVESTMENT AND





In respect to investment return decisions, Council will apply the following matrix in determining the appropriateness of investment and development activities:-

Risk Determination Matrix

Level of Risk	Benchmark Above 90 Day Bank Bill Swap Rate (BBSW)
Low	< 2%
Medium	2% to 5%
High	5% to 10%
Speculative	> 10%

In determining the level of risk Council is to consider the following as a minimum:

- · Council experience in the proposed type of development.
- Nature of tenancies.
- · Funding sources.
- Term asset is to be held.

Council will systematically assess and review the performance of its investment portfolio and use the information derived to determine when and how to preserve or increase each property's value and usefulness, or otherwise dispose of individual properties.

Decisions in this regard will be based on analysis of cost information for individual properties and will reflect the viability of Council's commitment of financial resources to specific projects. Priority will be given to projects with a positive effect on investment returns without imposing on short term cash availability.

All property investment activities will be undertaken in accordance with Council's operational plan and will reflect Council's ongoing commitment to financial sustainability.

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EXISTING PROPERTY INVESTMENT AND

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The distribution of funds received from Council's investment portfolio is to be carried out in accordance with the following:

INVESTMENT PROPERTY **DEVELOPMENT PROPERTY Gross Income from Development** PROPERTY INVESTMENT **ACTIVITIES Activities** (Rental and Interest earned within **Property Restricted Fund)** Less Depreciation Refurbishment Less Costs of Development **Net Profit from Investment Properties Net Profit from Land Development** After depreciation and refurbishment Activities 100% Distribution to Commercial Ward **Property Property Restricted Asset Fund** < 30% - 70% > **Funds** Restricted Fund

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EXISTING PROPERTY INVESTMENT AND

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1) Sustainability Implications

Social

- Increased employment opportunities via the development and sale of commercial and industrial land.
- Improved social amenity.
- · Community facilities.
- Enhancement of open space including environmental protection areas.

Economic

- The efficient management of the acquisition, development and disposal of investment and properties will provide an ongoing income stream which reduces the call on rate revenue and provides funds for further investment.
- Public land must be managed so as to maximise its usefulness (eg development potential) whilst at the same time minimising costs (eg maintenance).
- · Council's property activities can be seen as an agent to promote economic growth.

Environmental

 The impact on the environment will be assessed as part of any property development decision

2) Political Implications

- Council has two separate and distinct roles in its property activities, one as developer; the
 other as consent authority. Particular care must be exercised to ensure the two roles are
 clearly separated.
- The desire of Council to generate alternative forms of income stemming from increasing demands on the budget by the community and increasing financial constraints imposed by government must be balanced with Council's other obligations.
- In asset managing both public land and funds in its property role, Council is likely to be subject to increased public scrutiny.
- · Change in political focus and direction can influence past and present decision making.

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EXISTING PROPERTY INVESTMENT AND

Policy



POLICY RESPONSIBILITIES:

- 1) Property Services Section Manager.
- 2) Land Acquisition & Development Manager.
- 3) Investment & Asset Manager.

RELATED DOCUMENTS:

Council's property related activities will be managed within the legislative parameters provided by (ie including, but not necessarily limited to):

- 1) Local Government Act.
- 2) Minister for Local Government's Investment Order.
- 3) Valuation of Land Act.
- 4) Residential Tenancies Act.
- 5) Retail Leases Act.
- 6) Real Property Act.
- 7) Environmental Planning and Assessment Act.
- 8) Crown Lands Act.

Related Council Policies

- 1) Property Reserves Policy.
- 2) Investment Policy.
- 3) Property Investment & Development Guidelines.

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RM8 container
No

A2004-0853

RM8 record No

17/123768

Audience

Staff

Process owner

Property Services Section Manager

Author

Property Services Section Manager

Policy

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EXISTING PROPERTY INVESTMENT AND

Policy



Review timeframe	Two years	Next review date	13/02/2020
Adoption date	13/02/2018		

VERSION HISTORY:

Version	Date	Author	Details	Minute No.
1	13/02/2018	Property Services Section Manager	New policy created to supersede the Property Investment Policy.	013
			The new policy includes content from the previous Property Investment Policy and reflects current practices.	
			Guidelines have been developed.	
			Adopted by Council.	

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ITEM NO. 2 FILE NO: 22/76627

EDRMS NO: PSC2009-02488

POLICY REVIEW: ACQUISITION AND DIVESTMENT OF LAND

REPORT OF: ZOE PATTISON - ACTING GROUP MANAGER CORPORATE

SERVICES

GROUP: CORPORATE SERVICES

RECOMMENDATION IS THAT COUNCIL:

Endorse the revised Acquisition and Divestment of Land Policy (ATTACHMENT
 1).

- 2) Place the revised Acquisition and Divestment of Land Policy on public exhibition for a period of 28 days and should no submissions be received, adopt the revised policy without a further report to Council.
- 3) Revoke the Acquisition and Divestment of Land Policy dated 10 April 2018, Minute Number 079.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

277	Councillor Leah Anderson Councillor Steve Tucker
	It was resolved that Council defer Item 2 to allow for a discussion with Council and a further report be provided to Council following discussions.

The recommendation was moved and then amended by mover and seconder to defer the item.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND

The purpose of this report is to seek Council's endorsement of the revised Acquisition and Divestment of Land Policy (the policy) (ATTACHMENT 1).

Acquisition and divestment activities are undertaken on a regular basis by Council as a means of generating non-rate revenue and achieving operational objectives and other strategic goals. The policy is required to ensure that those activities are conducted in an ethical and transparent manner, and are reinforced by consideration of probity, due diligence and analysis of risk.

The revised policy provides criteria to be considered before acquisition or divestment activities commence, and defines the process and procedures to be followed for acquisitions and divestments of land by Council.

Please note that due to a substantial re-write of the policy to reflect current practices and to accord with the implementation of the Property Investment Strategy the revised policy as shown at **(ATTACHMENT 1)** is replacing the existing policy **(ATTACHMENT 2)** and does not contain any yellow highlighting or strikethroughs.

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026
	Manage the property portfolio in accordance with the Property Investment Strategy.

FINANCIAL/RESOURCE IMPLICATIONS

Acquisition and divestment activities generate non-rate revenue for Council that is used to support its operational needs. The revised policy seeks to ensure non-rate revenue is maximised and current market value is achieved from all acquisition and divestment activities.

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL, POLICY AND RISK IMPLICATIONS

The acquisition and divestment of land by councils is governed by the Real Property, Conveyancing and Local Government Acts. The revised policy seeks to ensure legislative compliance and that all transactions are underpinned by considerations of probity and transparency.

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
There is a risk that legislative provisions or guidelines are not followed.	Low	Adopt the recommendations.	Yes
There is a risk that returns are not maximised or current market value is not achieved.	Low	Adopt the recommendations.	Yes

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

There are no sustainability implications.

CONSULTATION

Consultation with key stakeholders has been undertaken by the Strategic Property team.

Internal

- Strategic Property Coordinator
- Principal Property Planner
- Property Manager
- Senior Property Officer
- Financial Services Section Manager

External

In accordance with local government legislation the revised policy will go on public exhibition for 28 days.

OPTIONS

- 1) Accept the recommendations.
- 2) Amend the recommendations.
- 3) Reject the recommendations.

ATTACHMENTS

- 1) Revised Acquisition and Divestment of Land Policy.
- 2) Existing Acquisition and Divestment of Land Policy.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM 2 - ATTACHMENT 1 REVISED ACQUISITION AND DIVESTMENT OF LAND POLICY.

Policy



FILE NO: PSC2009-02488

TITLE: ACQUISITION AND DIVESTMENT OF LAND POLICY

OWNER: CORPORATE SERVICES GROUP MANAGER

PURPOSE:

- 1.1 The acquisition and divestment of land is undertaken by Council to provide non-rate revenue to support Council's services.
- 1.2 The purpose of this policy is to ensure those transactions are undertaken in a transparent manner underpinned by consideration of probity, due diligence, analysis of risk and other key objectives.
- 1.3 Council will exercise its functions under this policy having consideration for the financial position of Council from time to time and for the needs for the differing revenue requirements of Council at the relevant time. In this regard consideration will be given to the short and long term financial position of Council as detailed in its Long Term Financial Plan.

2. CONTEXT/BACKGROUND:

- 2.1 Acquisition and divestment of land is crucial to the strategic provision of open space, attaining operational and community benefits, achieving planning outcomes, generating non-rate revenue to support Council's operational needs and achieving the intent and objectives of Council's adopted strategic plans.
- 2.2 Council may acquire lands for community, strategic or investment purposes either by agreement with the landowner or where agreement cannot be reached, by compulsory acquisition under the Land Acquisition (Just Terms Compensation) Act 1991.
- 2.3 The Property Investment Strategy (PIS) outlines a strategic agenda for the efficient and effective management of Council's landholdings and establishes a framework for assessing acquisition, development and divestment opportunities. It requires annual review of the commercial investment portfolio to be undertaken to identify risks such as ageing or underperforming assets. Assets may be considered for divestment where recommended by that review, where industry trends indicate a decline in a particular asset class, or where otherwise supported by the PIS.
- 2.4 All acquisitions and divestments are subject to a formal resolution of Council authorising the transaction.

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2.5 Proceeds

- 2.5.1 Traditionally proceeds of property development projects and divestments have been held in the Property Restricted Reserve and called upon on an as needs basis. To ensure non-rate revenue is maintained proceeds will be reinvested by either funding further development projects or investing in additional income generating assets.
- 2.5.2 To ensure probity and transparency in the future management of non-rate revenue generated by Council's commercial investment activities a Resilience Fund has been established. The Resilience Fund will work alongside and complement the Property Restricted Reserve with proceeds of property development projects and divestments dispersed strictly as follows:
- a) Project expenditure, including wages where appropriate, will be recouped and allocated to the Property Restricted Reserve.
- b) Capital required to fund future property development projects will be held in the Property Restricted Reserve until such time as they are called upon by Strategic Property to fund the project. Capital expenses will be costed and projected annually in consultation with the Financial Services Section Manager based on a 5-year rolling program, and will be held strictly in the Reserve to ensure funding is available when required.
- Net proceeds of development projects (after deduction of expenses and funds described above) will be held in the Resilience Fund.
- d) Net proceeds of sale will be held in the Restricted Property Reserve pending approval to reinvest in another income generating asset.

SCOPE:

- 3.1 This policy applies to all acquisitions of land whether by agreement with the owner or by compulsory acquisition, but only to the divestment of land classified as Operational under the Local Government Act 1993.
- 3.2 This policy acknowledges the principles set out in Chapter 3 of the Local Government Act 1993 and Circular 19-16 from the Office of Local Government dated 6 August 2019 relating to compulsory acquisitions.

4. **DEFINITIONS**:

4.1 An outline of the key definitions of terms included in the policy.

Community Land All lands classified as Community under the provisions

of the Local Government Act 1993, and shown on the

Land Register as being Community Land.

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ITEM 2 - ATTACHMENT 1 LAND POLICY.

REVISED ACQUISITION AND DIVESTMENT OF

Policy



without undergoing a publicly competitive process.

Land Register The register of lands under Council's care and control

that is published on the Council's website from time to time in accordance with section 53 of the Local

Government Act 1993.

Low value land Land that is valued at less than \$100,000 or 200% of

the total cost of conducting a public offering.

Off market Where a property is not listed for sale on the open

market or subject to any other publicly marketing

campaign.

Operational Land All lands classified as Operational under the

provisions of the Local Government Act 1993, and shown on the Land Register as being Operational

Land

Surplus land Land that has been identified by Council as no longer

required for the use it has been held for.

5. STATEMENT:

5.1 Acquisitions

- 5.1.1 Council will always seek to acquire land by agreement, either through negotiation with a listing agent where the property is listed on the open market or by direct negotiation with the landowner if the property is off market.
- 5.1.2 Council will engage an independent registered valuer to determine the current market value of the land for all acquisitions (excluding compulsory acquisitions). The purchase price is to be benchmarked to the independent valuation unless the size of the land or the agreed value is negligible.

5.1.3 Premium

- a) In some cases there will be a justified basis for Council acquiring land at a price above the valuation in order to secure the land to achieve defined goals and objectives, or to acquire the land with a view to adding value to a larger scheme or development, or reducing risk.
- b) It is acknowledged that to achieve strategic goals there are sometimes overwhelming reasons to consider an acquisition outside of valuation range. Council can make a commercial decision to pay in excess of the valuation range due to the importance of the acquisition for the public purpose and any such decision must be made by the elected Council.

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- 5.1.4 Prior to finalisation of an acquisition, Council shall determine the classification of the land as either Operational or Community land.
- 5.2 Compulsory Acquisition
- 5.2.1 Where Council has negotiated with a landowner for a minimum period of six (6) months and agreement has not been reached, Council may resolve to acquire the land compulsorily under the Land Acquisition (Just Terms Compensation) Act 1991 (LAJTC Act).
- 5.2.2 Where compulsory acquisition is pursued compensation will be assessed by the Valuer General in accordance with the Part 3 of the LAJTC Act, unless the parties otherwise agree in writing to the amount of compensation to be paid.
- 5.2.3 Council will not be required to consider an offer of compensation if it is not based on valuation evidence but may, in its absolute discretion, agree to an offer if it is considered in the wider Council or public interest.
- 5.3 <u>Divestment</u>
- 5.3.1 Council may divest of land where it is supported by the PIS, or has been declared surplus to needs, or has been identified as a high risk or underperforming asset.
- 5.3.2 Any divestment will be subject to the criteria set out in the Guideline for Sale of Land, the PIS and a formal resolution of Council.
- 5.3.3 Council may refuse any application or request to purchase Council owned land where it has not been publicly advertised, conclusively determined that it is surplus to needs, or for any other reason Council deems appropriate in its sole discretion.
- 5.3.4 Any divestment must be benchmarked to an independent valuation unless the cost of obtaining a valuation will exceed the potential sale price. Where obtaining a valuation is cost prohibitive, the divestment may be benchmarked to a market appraisal by a licensed real estate agent.
- 5.3.5 Two valuations may be required where the value of the land exceeds \$5,000,000 and/or the property has not been publicly marketed for sale.
- 5.4 Easements
- 5.4.1 Council may agree, in its absolute discretion, to the creation of an easement over its Operational land holdings, or Community land if authorised by a Plan of Management.

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- 5.4.2 Any creation will be subject to the same criteria as set out in the Guideline for Sale of Land, with compensation payable at market value and a formal resolution of Council required to authorise the transaction.
- 5.4.3 Council may refuse any application or request for an easement over Council owned land where it has not been publicly advertised, conclusively determined that the land is surplus to needs, or for any other reason Council deems appropriate in its sole discretion.
- 5.5 Closed Roads
- 5.5.1 Where a person has made application to close and purchase a Council public road, on completion of the road closure process the land may be sold to the applicant by direct negotiation.
- 5.5.2 The closed road will be sold at market value as determined by an independent registered valuer appointed by the Council, and subject to a formal resolution of Council. All costs incurred by Council in transacting the closure and sale will be bourne by the applicant.
- 5.5.3 Receipt or acceptance of an application to close and purchase a road does not guarantee the application will be immediately processed, or that the road will ultimately be closed or sold.
- 5.5.4 Council will prioritise processing of applications subject to the availability of resources and volume of projects at hand, and completion of the transaction will be subject to formal assessment by Council staff, concurrence of adjoining owners and all notifiable authorities, agreement on price and a formal resolution of Council.
- 5.5.5 Council may, in its absolute discretion, refuse to process an application if it has not been conclusively determined that the road is surplus to future needs, or if construction cannot be evidenced.
- 5.6 Authority
- 5.6.1 Section 377(1)(h) of the Local Government Act 1993 provides that the decision authorising land transactions cannot be delegated. A specific resolution of Council is required.
- 5.6.2 The General Manager and/or their delegate may enter into non-binding indicative offers in the form of:
- a) letter; or
- b) Heads of Agreement; or
- c) Memorandum of Understanding.

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- 5.6.3 Provided that the document clearly states that the offer is not legally binding and is subject to:
- a) Adoption of a final Council resolution authorising the transaction; and
- Legally binding agreements on terms acceptable to both parties being entered into.

6. RESPONSIBILITIES:

- 6.1 The Strategic Property Coordinator is responsible for implementing, complying with, monitoring, evaluating, reviewing and providing advice on this policy.
- 6.2 Primarily, responsibility for complying with this policy rests with the Principal Property Planner and Senior Property Officer.

7. RELATED DOCUMENTS:

- 7.1 Property Investment Strategy.
- 7.2 Guideline for Sale of Land.
- 7.3 Office of Local Government Circular 19-16 dated 6 August 2019.
- 7.4 Local Government Act 1993.
- 7.5 Roads Act 1900.
- 7.6 Land Acquisition (Just Terms Compensation) Act 1991.
- 7.7 Regulations under each of the above Acts.

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29 May 2012

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VERSION HISTORY:

Adoption date

Version	Date	Author	Details	Minute No.
1	29 May 2012	Property Services Section Manager	Original Policy	110
2	14 April 2015	Land Acquisition and Development Manager	Changes to position titles and dates	079
3	23 February 2016	Land Acquisition and Development Manager	Policy has been formatted into new template. No changes required to policy – only review date.	034

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ITEM 2 - ATTACHMENT 1 REVISED ACQUISITION AND DIVESTMENT OF LAND POLICY.

Policy



Version	Date	Author	Details	Minute No.
4	10 April 2018	Land Acquisition and Development Manager	2.2 - Background updated to reflect current legislation by removing reference to the Council Charter. 6.9.6 - Policy amended to set out process for nonbinding offers to sell being documented prior to a formal resolution being secured. 6.10 - Policy amended to specify marketing of divestment lands in certain circumstances.	079
5	ТВА	Strategic Property Coordinator	Substantial re-write of the policy to reflect current practices and to accord with the implementation of the Property Investment Strategy which necessitates replacing the existing policy dated April 2018. Guidelines have been developed for the sale of land, closure of roads and creation of easements.	ТВА

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Policy



FILE NO: A2004-0853

TITLE: ACQUISITION AND DIVESTMENT OF LAND POLICY

POLICY OWNER: PROPERTY SERVICES SECTION MANAGER

1. PURPOSE:

1.1 To define the criteria which must be considered prior to the acquisition of land or the divestment of Council owned land and to define the process and procedures, including public consultation and notification, required to be undertaken prior to the divestment of any Council owned land.

2. CONTEXT/BACKGROUND:

- 2.1 The acquisition and divestment of land by Council requires a formal process that is underpinned by probity, due diligence, analysis of risk and other key objectives. The number of land acquisitions and/or divestments undertaken by Council in any given year, although relatively low, is crucial to the strategic provision of open space, operational and community benefits, achieving planning outcomes and commercial gains from land development.
- 2.2 This policy applies to the acquisition of all land as defined in this policy. It acknowledges the principles set out in Chapter 3 of the Local Government Act 1993 providing guidance to enable Councils to carry out their functions in a way that facilitates local communities that are strong, healthy and prosperous. It also acknowledges Circular 15-09 from the Office of Local Government dated 25 February 2015 relating to compulsory acquisitions.
- 2.3 This policy applies only to the divestment of Operational Land as defined under the Local Government Act 1993 but applies to the acquisition of all land either for Community or Operational purposes.

3. SCOPE:

- 3.1 To define the criteria which must be considered prior to the acquisition of land or the divestment of Council owned land and to define the process and procedures, including public consultation and notification, required to be undertaken prior to the divestment of any Council owned land. The objectives of this policy aim to provide Council with a framework which adopts the following principles:
 - Probity
 - Statutory compliance
 - · Commercial optimisation, flexibility and confidentiality

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Policy



- · Transparency of process; and
- Achievement of specific strategic outcomes of Council and the community.

All decisions and actions in relation to the acquisition or divestment of land will have due regard to the following fundamental principles:

- Best value for money achieving 'best value' may include financial, social and environmental benefits;
- Transparency processes must be open to scrutiny, provide full information and record the reasons behind decisions;
- Accountability demonstrate the best use of public resources and the highest level of performance through appropriate record keeping and audit trails;
- · Impartiality address perceived or actual conflicts of interests.

4. DEFINITIONS:

4.1 An outline of the key definitions of terms included in the policy.

Act means the Local Government Act 1993.

Contract means any form of contract which legally binds the Council [or

potentially binds Council] to acquire or dispose of land or any interest therein and includes formal contracts for sale and purchase and other forms of contractual arrangements including heads of agreement, in principle agreement, options

to purchase etc.

Land is as defined in section 21 of the Interpretation Act 1987.

As a more specific reference for the purpose of this

policy, 'land' is defined as:

Land as a physical entity including:

- any building or structure on or improvement to land; or
- any stratum of land whether below or above ground; or
- a strata lot pursuant to relevant strata subdivision legislation.

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Programmed acquisition means when Council requires the affected land and initiates

the acquisition process.

Regulation means the Local Government (General) Regulation 2005 and

any replacement Regulation.

5. POLICY STATEMENT:

- 5.1 The purpose of this policy is to describe the manner in which Port Stephens Council will undertake the acquisition and divestment of land assets and to provide Council with:
 - · a documented reference to guide its decision making process;
 - · a reference that will survive successive Councils;
 - an endorsed framework to enable and pursue land acquisition and divestment opportunities of merit and proactively present such opportunities to Council;
 - to establish delegations necessary to allow implementation functions to be addressed to meet market drivers;
 - to set out the principles, framework, responsibilities and processes for Council
 and officers to account for and manage the acquisition and divestment of Council
 land assets;
 - to identify, manage and mitigate the risks associated with the acquisition and divestment of land; and
 - to ensure impartiality, transparency, accountability and the delivery of best value in the divestment of land ('fundamental principles').

6. POLICY RESPONSIBILITIES:

- 6.1 Land Acquisition Procedure
- 6.1.1 Fundamental Principles
- 6.1.2 Council will acquire land for the purpose of carrying out its functions under the Act. Any land to be acquired by Council is subject to a formal resolution of Council.
- 6.2 Independent Valuation Benchmark and Purchaser's Premium
- 6.2.1 Any land acquisition is to be benchmarked to an independent valuation of land unless the size of the land or the agreed value is negligible.
- 6.2.2 In some cases there will be a justified basis for Council acquiring land at a price above the valuation benchmark (ie Purchaser's Premium) in order to guarantee the

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successful securing of the land to achieve defined goals and objectives of Council or to acquire the land with a view to adding value (or reducing risk) to a larger scheme or development (future or current).

6.2.3 Any Purchaser's Premium should be determined and quantified within the initial decision of Council and referenced to the achievement of specific goals and objectives of Council. In essence, Council can make a commercial decision to pay in excess of the valuation due to the importance of the acquisition for the public purpose.

6.3 Acquisition Process

- 6.3.1 Section 377(1)(h) of the *Local Government Act 1993* requires a specific resolution of Council to acquire land. This decision cannot be delegated. While the General Manager and/or their delegate may make preliminary enquiries and negotiations regarding a possible purchase and purchase price, any offer to acquire land must state that the proposed acquisition is conditional upon a resolution of Council authorising the acquisition. The General Manager and/or their delegate shall:
 - Be responsible for the conduct of all negotiations;
 - Have regard to an independent valuation obtained from a registered valuer;
 - Seek such other professional advice as is considered necessary in the circumstances:
 - Have regard to the Independent Commission Against Corruption publication
 Direct Negotiations so far as is appropriate in the circumstances; and
 - Report the outcome of all negotiations to the Council for determination.
- 6.4 Prior to finalisation of an acquisition, Council shall determine the classification of the land as either Operational or Community.
- 6.5 Council's process of land acquisition must include the following steps:
 - Identification of the land acquisition opportunity by Council and/or the responsible officer;
 - In principle decision by the General Manager to commence the pre-acquisition process:
 - Preparation of a comprehensive assessment of the land acquisition including:
 - required due diligence;
 - · independent rental or purchase valuation;
 - assessment against the principles and objectives of Council's Integrated Planning framework;

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- identification of funding source and assessment against Council's Long Term Financial Plan; and
- a statement of goals and objectives for the proposed land to be acquired including a statement of any 'Purchaser's Premium' deemed appropriate by Council;
- Formal consideration by Council of dealing with the matter and, if required, in accordance with Section 10A of the Act be dealt with in a closed meeting;
- Formal report to Council including the land acquisition assessment and documented reasons for Council's acquisition of the land and, if supported, delegation to the General Manager to negotiate an outcome subject to the financial and risk parameters as determined by Council;
- Negotiation and, if successful, implementation of all matters necessary for the preparation, signing and sealing of contract documentation required;
- Once completed the General Manager to advise Council of the outcome (successful or otherwise).

The process is designed to ensure fairness and equity.

6.6 Methods of Acquisition

- 6.6.1 Wherever possible Council's preferred method of acquisition is to acquire land through mutual agreement with the owner of the land. The key principles in the acquisition of land are:
 - Opportunistically by responding when the desired land is offered to the market;
 and
 - Pro-actively by initiating negotiations for the desired land.
- 6.6.2 Council's preferred position is not to acquire land through compulsory acquisition, however, Council has an obligation to provide services to the community and, if required, Council may consider utilising its powers under the *Local Government Act* 1993 in respect of 'compulsory acquisition'.
- 6.6.3 Circular 15-09 from the Office of Local Government dated 25 February 2015 outlines changes to the process for acquiring privately owned land by compulsory process, to improve fairness and transparency. The new requirements apply to all acquiring authorities in NSW, including local Councils. Compliance with the requirements is mandatory. NSW Office of Finance and Services (OFS) has issued Circular No 2015-01 (of 1 January 2015) setting out the new requirements. Before making an application for approval to compulsorily acquire private land, Councils must provide the land owner with information about the compulsory acquisition process. OFS has prepared a "Land"

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Acquisition Information Guide", which Councils can use for that purpose. In addition, Councils must make additional efforts to negotiate with the land owner, including making every reasonable effort to have at least one face to face meeting with the land owner and/or their representative. Councils seeking to acquire privately owned land by compulsorily process, either under the *Local Government Act 1993* or the *Roads Act 1993*, must comply with the new requirements. Councils will need to provide evidence of having complied with these requirements with their Compulsory Acquisition application form.

- 6.6.4 Compliance with the new requirements is mandatory. They should be applied to all proposals to acquire private land currently under consideration by Councils and to all future proposals for the acquisition of private land where it is deemed appropriate for additional negotiation to occur.
- 6.6.5 If the land is to be acquired for future development or strategic investment purposes, the acquisition of the land will be through negotiation between Council and the vendor on the basis of a valuation to determine a fair market value plus or minus 10% for the purposes of negotiation. The key principles of the acquisition are to be:
 - Location
 - Topography
 - Area
 - Zoning
- 6.6.6 A business case and feasibility study will be prepared to determine the viability and development potential for the land to be included in the report to Council.
- 6.7 Compensation
- 6.7.1 Compensation will apply to land owners affected by acquisition under the following provisions:
 - · Owner initiated acquisitions
 - · Programmed acquisitions
- 6.7.2 In determining the amount of compensation to which a person is entitled, Part 3 Division 4 of the Land Acquisition (Just Terms Compensation) Act, 1991 requires that regard must be given to the following matters only:
 - a) The market value of the land on the date of its acquisition;
 - b) Any special value of the land to the person on the date of its acquisition;
 - c) Any loss attributable to severance;
 - d) Any loss attributable to disturbance;

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- e) Solatium (ie compensation for non-financial disadvantage arising the need to relocate as a result of the acquisition); and
- f) Any increase or decrease in the value of any other land of the person at the date of acquisition which adjoins or is severed from the acquired land by reason of the carrying out of, or the proposal to carry out, the public purpose for which the land was acquired.
- 6.7.3 Land owners claiming hardship in accordance with section 24 of the Land Acquisition (Just Terms Compensation) Act, 1991 provisions should note that Council is not required to acquire land unless it is of the opinion that the owner will suffer hardship (within the meaning of section 24 of this Act. An owner of land suffers hardship if:
 - a) The owner is unable to sell the land, or is unable to sell the land at its market value, because of the designation of the land for acquisition for a public purpose;
 and
 - b) It has become necessary for the owner to sell all or any part of the land without delay:
 - i. For pressing personal, domestic or social reasons, or
 - In order to avoid the loss of (or a substantial reduction in) the owner's income.
- 6.7.4 However, if the owner of the land is a corporation, the corporation does not suffer hardship unless it has become necessary for the corporation to sell all or any part of the land without delay for pressing personal, domestic or social reasons of an individual who holds at least 20 per cent of the shares in the corporation, or in order to avoid the loss of (or a substantial reduction in) the income of such an individual.
- 6.8 Land Divestment Procedures
- 6.8.1 Fundamental Principles
- 6.8.2 All decisions and actions in relation to the divestment of land will have due regard to the following fundamental principles:
 - Best Value for Money Achieving 'best value' may include financial, social and environmental benefits;
 - Transparency processes must be open to scrutiny, provide full information, and record the reasons behind decisions;
 - Accountability demonstrate the best use of public resources and the highest level of performance through appropriate record keeping and audit trails;

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 Impartiality - address perceived or actual conflicts of interests, ensuring fairness and equity.

6.9 Land Deemed to be Surplus

- 6.9.1 'Land' includes all real property whether vacant or improved. Land may not be sold by Council unless it is classified as 'Operational Land' under section 25 of the *Local Government Act*, 1993.
- 6.9.2 In order to establish whether or not land is deemed to be surplus, a process of consultation is required to be completed across relevant divisions of Council prior to reclassification in accordance with the Local Government Act, 1993.

6.10 Delegated Authority

- 6.10.1 Section 377 (1) (h) of the *Local Government Act 1993* requires a specific resolution of Council to dispose of land. The decision cannot be delegated.
- 6.10.2 The report to Council is to include reference to the manner of divestment (often contained within a confidential report) in regards to the terms of the sale and the agreed price, or range for negotiations. The sale cannot proceed outside of such parameters (without a further resolution).
- 6.10.3 The resolution should also provide for the General Manager to have delegated authority to negotiate any outstanding, usually minor, conditions and to be authorised to execute any documents in relation to the matter deemed appropriate by Council's legal advisors.
- 6.10.4 A copy of the report and resolution is to be provided to Council's legal advisors upon instruction, as authority to act and to ensure compliance with the resolution.
- 6.10.5 While the General Manager and/or their delegate may enter into preliminary discussions or negotiations regarding a possible sale of Council land, all pre-sale discussions/negotiations with potential purchasers must always be qualified by the statement "subject to a resolution of Council authorising the sale" if there is no current resolution of Council to dispose of the land.
- 6.10.6 The General Manager and/or their delegate may enter into non-binding indicative offers in the form of a:
 - a) Letter; or
 - b) Heads of Agreement; or
 - c) Memorandum of Understanding

provided that the document clearly states the offer is:

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- i. Not legally binding; and
- ii. Subject to:
 - a) Adoption of a final Council resolution authorizing the sale; and
 - b) Legally binding Contracts for Sale and Purchase of Land on terms acceptable to both parties being entered into.

6.11 Marketing Process

- 6.11.1 Except in exceptional circumstances such as the sale to an adjoining owner of "landlocked" land that does not have legal access to a public road, any divestment of Council land must be preceded by a commercial marketing campaign which may include one or more of the following:
 - a) Appointment of a licensed real estate agent.
 - b) Online advertising.
 - c) Advertising in print media; and
 - d) Sign boards on the land.

6.12 Valuation Process

- 6.12.1 At least one formal market valuation undertaken by a valuer registered to value such land is required to be commissioned prior to all land divestments.
- 6.12.2 Two valuations may be required when the value of the land is likely to exceed \$2,000,000 and/or the process of divestment is not competitive (as defined below).
- 6.12.3 An internal review of the valuation(s) is to be carried out and reported, with specific attention to the valuation rationale, method of valuation, calculations and sales evidence used. After such review, the valuation is to be considered in the setting of an asking price for sale, reserve price for auction or benchmark for negotiations, tender or expression of interest.
- 6.12.4 When two valuations have been provided, averaging is the preferred method for considering the price, when any difference in the valuation is 10% or less. Differences in valuations of more than 10% require an assessment of the reasons why they are different and more detailed justification of the price.
- 6.12.5 An updated valuation or valuation advice is required after 12 months of the date of the original valuation if the land is not sold, or at any time, there is considered to be a material movement in the value.

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- 6.12.6 The valuation instructions must clearly state the following:
 - The purpose of the valuation being 'divestment'.
 - The basis of valuation being 'market value highest and best use', unless an alternative basis is considered more appropriate in the circumstances.
 - · That the valuation is to be marked confidential; and
 - That the valuation includes market commentary, including supply and demand
 details of sales evidence and adjustments, valuation rationale and methodology,
 a valuation range (for negotiations) and comments on marketability, most
 appropriate method of divestment and opportunities to add value.
- 6.12.7 In addition, the valuer must make a statement that there is no actual or perceived conflict of interest in undertaking the valuation.
- 6.13 Methods of Divestment
- 6.13.1 An open competitive process of divestment is required using one of the following methods:
 - Expression of interest used for unusual properties capable of a variety of development, difficult to determine a market value.
 - Tender least common and used predominantly in high value, limited market situations:
 - Auction the most open and public method, favoured by government but reliant on high levels of competition. Often achieves a quick sale. Can fail in poor market.
 - Private Treaty most common, where an asking price is set and negotiated with individuals, usually through a real estate agent (who can be an independent third party to the negotiation process) and can arise after an unsuccessful auction.
- 6.13.2 Council may approve a non-competitive process of divestment such as direct negotiations, subject to clearly documented reasons and the employment of risk mitigation measures.
- 6.13.3 Risk mitigation measures for direct negotiations may include:
 - Obtaining two valuations where the land may be valued at more than \$2,000,000; and consequently establishing a range for negotiation, having regard to the two valuations;
 - Managing conflicts of interest with declarations of no personal or financial associations;

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- Establishing a Negotiation Protocol, describing the manner in which meetings, negotiations, decisions and progress reporting is to be managed and documented; and
- · Limitation on marketing budget and exclusive agency periods.
- 6.13.4 In rare circumstances, land may be disposed of to achieve strategic outcomes. In such situations, 'best value' may comprise financial, environmental or social elements, with the price falling below the 'market value' range.
- 6.13.5 The report seeking resolution of Council should clearly state the reasons for such sale and quantify the amount below market value attributable to each element. The obligation to obtain a market valuation exists in accordance with the above, in order to provide a measure of the non-financial elements of the sale.
- 6.14 Sale to Adjoining Owners
- 6.14.1 In circumstances where land is not able to be sold in isolation on the open market (such as small parcels, undersized lots, former road widening, closed laneways, boundary adjustments etc) and the only potential purchasers are adjoining owners, the land must be offered in equal proportions to each adjoining owner on identical sale terms and conditions.
- 6.14.2 Where an adjoining owner does not wish to purchase their proportion of the land, the rejected land will be equally offered to the remaining adjoining owner.
- 6.14.3 The recommended method of determining the sale price is the 'Before and After' valuation method for the purchaser's land. For small portions of land, the 'piecemeal' (\$ rate per square metre) method may be more appropriate.
- 6.14.4 An essential condition of sale is that the purchaser is required to consolidate the subject land with their existing holding at no cost to Council.
- 6.14.5 The costs associated with the sale process will be borne by the prospective purchaser.
- 6.15 Sale of Roads Roads Act, 1993
- 6.15.1 No road can be sold until it is formally closed in accordance with the provisions of the Roads Act, 1993.
- 6.15.2 For purchaser initiated closures and sales, the costs associated with the road closure will be borne up front by the prospective purchaser.
- 6.15.3 When Council initiates the road closure (in order to realise the value of surplus land), the costs will be borne by Council as development costs.

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- 6.15.4 The agreed purchase price and estimated costs will be reported to Council seeking resolution agreeing to make application to close the road and dispose of the land upon closure in accordance with the terms of sale.
- 6.15.5 In accordance with section 43 of the Roads Act, 1993, funds from the sale of roads are required to be set aside for acquiring Land for public roads or for carrying out work on public roads.

6.16 Confidentiality

- 6.16.1 In the majority of divestments of land, the information contained in reports to Council to sell land may confer an advantage upon a person with whom Council is, or proposes, to be conducting business. On balance, it would be contrary to the public interest for Council to deal with such matter in an open session because release of the information could prejudice Council's ability to obtain the maximum return on the land.
- 6.16.2 It is acknowledged therefore that reports to Council on the divestment of land will be generally deemed confidential under section 10A (2) (c) of the Local Government Act, 1993. This confidentiality may be lifted by Council resolution upon settlement, if considered to be in the public interest.
- 6.16.3 The need for confidentiality also arises for acquisitions of land by Council, as business papers for resolutions will contain an indicative budget amount for the acquisition thus providing an advantage to the potential vendor. Hence, Section 10A (2) (c) should also apply to all acquisitions by Council.

6.17 Distribution of Funds

- 6.17.1 Net profit received from sales of surplus Community Land that has been rezoned and reclassified will be entirely allocated to the Asset Rehabilitation reserve.
- 6.17.2 Net profit received from the sale of land from road closures, boundary adjustments, small parcels and surplus operational land will be assigned to general revenue.
- 6.17.3 Where land development activities on land in the operational development land bank produce a net profit, 70% will be allocated to the Property Investment restricted fund and 30% will be allocated toWard funds. The 30%Ward funds will be spent in accordance with the integrated strategic plans.
- 6.17.4 Should an allocation of funds be sought contrary to the ratio stated within this policy, a Council resolution will be required to amend the ratio.

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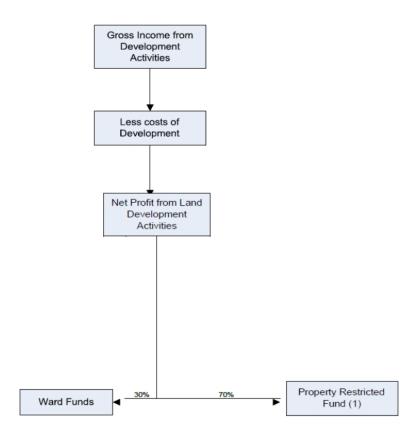


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Land Development Activities



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6.18 Environmental Implications

6.18.1 Environmental considerations for land that is to be reclassified or rezoned will be addressed at the time of the preparation of the Planning Proposal. The development of land will require a Development Application at which time it will be necessary to prepare a Statement of Environmental Effects, which will assess any environmental impacts.

6.19 Relevant Legislative Provisions

- 6.19.1 The Local Government Act, 1993 vests authority in Council to sell or exchange Real Property. In respect of this policy, 'exchange' includes land acquisition and other related activities including land swaps etc.
- 6.19.2 In accordance with section 377 of the Act, any decision to dispose of land must be made by resolution of Council as the power to sell, exchange or surrender land cannot be delegated.
- 6.19.3 Section 45 of the Act prevents Council from selling, exchanging or otherwise disposing of community land other than to become or be added to a Crown Reserve or National Park
- 6.19.4 Section 55 of the Act requires tenders to be called in certain circumstances. However, it is not necessary to call tenders for the sale of land.
- 6.19.5 In accordance with Council's Purchasing policy and Disposal policy, land acquisition and divestment activities are excluded from the provisions of the Purchasing policy.
- 6.19.6 Council's real estate activities will be managed within the legislative parameters of the:
 - Local Government Act, 1993;
 - Valuation of Land Act, 1916;
 - Conveyancing Act, 1919;
 - Environmental Planning and Assessment Act, 1979;
 - Residential Tenancies Act, 1987;
 - Land Acquisition (Just Terms Compensation) Act, 1991;
 - Roads Act, 1993;
 - Retail Leases Act, 1994;
 - Crown Lands Act, 1989;
 - Environment Protection and Biodiversity Conservation Act, 2000;
 - National Parks and Wildlife Conservation Act, 1975;
 - Real Property Act, 1919;

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- · Regulations under each of the above Acts;
- Relevant Codes, Plans and Policies referred to in Section 13 of this policy; and
- · Any other legislation applicable to the policy.

6.20 Contract for the Sale of Land

- 6.20.1 Contracts for the sale of land will usually contain standard conditions of sale. Any unusual or special conditions of sale require the approval of Council or the General Manager under delegation.
- 6.20.2 Council's legal representative is responsible to ensure contracts for the sale of land satisfy statutory disclosure and warranty obligations (Conveyancing (Sale of Land) Regulation 2017).
- 6.21 Departure from this Procedure
- 6.21.1 Any provision of this procedure may be varied to meet the needs of a particular matter, by resolution of the Council. The reasons for change will be clearly articulated within the report submitted for consideration by Council in adopting such resolution and will only apply to such matter.

7. RELATED DOCUMENTS:

- 7.1 Property Investment Policy
- 7.2 Cash Investment Policy
- 7.3 Long Term Financial Plan
- 7.4 Financial Business Rules Management Directive
- 7.5 Local Government Act, 1993
- 7.6 Land Acquisition (Just Terms Compensation) Act, 1991
- 7.7 Land Acquisition Information Guide

CONTROLLED DOCUMENT INFORMATION:

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EDRMS container No	A2004-0853	EDRMS record No	18/139237
Audience	Council Staff		
Process owner	Property Services Section Manager		

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Author	Land Acquisition and Development Manager			
Review timeframe	Two years Next review date 10 April 2020			
Adoption date	29 May 2012			

VERSION HISTORY:

Version	Date	Author	Details	Minute No.
1	29 May 2012	Property Services Section Manager	Original policy.	110
2	14 April 2015	Land Acquisition and Development Manager	Changes to position titles and dates.	079
3	23 February 2016	Land Acquisition and Development Manager	Policy has been formatted into new template. No changes required to policy – only review date.	034
4	10 April 2018	Land Acquisition and Development Manager	2.2 - Background updated to reflect current legislation by removing reference to the Council Charter.	079
			6.9.6 - Policy amended to set out process for non-binding offers to sell being documented prior to a formal resolution being secured.	
			6.10 - Policy amended to specify marketing of divestment lands in certain circumstances.	

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ITEM NO. 3 FILE NO: 22/208586

EDRMS NO: PSC2021-00699-002

RECLASSIFICATION AND REZONING OF SURPLUS COUNCIL OWNED LAND

REPORT OF: ZOE PATTISON - ACTING GROUP MANAGER CORPORATE

SERVICES

GROUP: CORPORATE SERVICES

RECOMMENDATION IS THAT COUNCIL:

1) Commence the land reclassification and rezoning process for the land parcels identified and detailed in this report.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

278	Councillor Giacomo Arnott Councillor Peter Kafer
	It was resolved that Council commence the land reclassification and rezoning process for the land parcels identified and detailed in the Supplementary Report.

Councillor Jason Wells left the meeting at 6:46pm. Councillor Jason Wells returned to the meeting at 6:48pm.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND

The purpose of this report is to authorise the commencement of the reclassification and rezoning process for the following Council owned lands:

- Lot 721 DP 1033896, 101 Kindlebark Drive, Medowie
- Lot 35 and 38 DP 259487, 87A Adelaide Street, Raymond Terrace and 87B Adelaide Street, Raymond Terrace (rezoning only)
- Lot 1063 DP 826758, 20 Benjamin Lee Drive, Raymond Terrace

- Lot 3082 DP 786401, 124 Benjamin Lee Drive, Raymond Terrace
- Lot 68 DP 248229, 4 Payton Street, Raymond Terrace
- Lot 4 DP 787398, 27 Campbell Avenue, Anna Bay
- Lot 18 DP 238628, A-1 Mount Hall Road, Raymond Terrace
- Lot 4 DP 807214, 1B Jessica Close, Raymond Terrace
- Lot 7 DP 716614, 13 Lyndel Close, Soldiers Point
- Lot 17 DP805074, 154 Rocky Point Road, Fingal Bay

Following the engagement with Councillors regarding Council's financial sustainability, one of the actions undertaken was a review of surplus lands.

Surplus lands and underutilised assets can be a maintenance liability for Council. Development and/or sale of surplus sites can reduce the maintenance liability to Council as well as add to housing stock or employment generating lands in the local government area while providing additional non-rate revenue to enhance Council's long term financial sustainability.

The sites listed above are identified in **(ATTACHMENT 1)** and have been declared surplus to needs. All sites with the exception of 87A Adelaide Street, Raymond Terrace are classified Community land under the provisions of the Local Government Act 1993 and will require a Local Environmental Plan (LEP) Amendment to reclassify them from Community to Operational land.

The LEP Amendment will also seek to rezone the following properties from RE1 Public Recreation to a residential zone, consistent with adjoining properties, so that they can be developed for residential purposes:

- 87A Adelaide Street, Raymond Terrace
- 20 Benjamin Lee Drive, Raymond Terrace
- 4 Payton Street, Raymond Terrace
- 27 Campbell Avenue, Anna Bay
- 13 Lyndel Close, Soldiers Point

Reclassification and rezoning of public land occurs by amending the LEP under the Environmental Planning and Assessment Act. The process is a statutory process that can take between 12-18 months. The outcome is not guaranteed and is subject to consultation with the community and government authorities.

The reclassification and/or rezoning of Council owned land is initiated by the asset owner as the applicant, and the process is managed by Strategic Planning as the planning proposal (or local consent) authority. The Department of Planning and Environment is the determining authority for LEP Amendments in NSW.

Should the reclassification and rezoning be approved as proposed it will provide increased flexibility in the future use of the lands and will permit development and sale consistent with Council's Property Investment Strategy.

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026	
Financial Management	Manage the property portfolio in accordance with the Property Investment Strategy.	

FINANCIAL/RESOURCE IMPLICATIONS

Council will engage a planning consultant to prepare all documentation required to support the reclassification and rezoning planning proposal.

Subject to approval, and following gazettal of the LEP Amendment, the lands will be incorporated into the development pipeline consistent with the Property Investment Strategy. This will enhance Council's long and short term projects and improve Council's financial sustainability.

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	Yes		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL, POLICY AND RISK IMPLICATIONS

The proposed reclassification and rezoning is provided for by the Local Government Act 1993 and governed by the Environmental Planning and Assessment Act 1979.

Council's Strategic Planning team will manage the LEP Amendment on behalf of Strategic Property as the applicant, consistent with Council's policy and process for managing LEP Amendments.

Council's policy requires a resolution of Council authorising the reclassification process for all Council owned lands.

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
Council does not reclassify the subject lands which continue to be underutilised and required to be up kept.	Medium	Adopt the recommendation.	Yes
Council will not be able to establish a sustainable development pipeline.	High	Adopt the recommendation.	Yes

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

There have been no significant environmental implications identified with the proposal. A detailed investigation of each site is to be completed prior to lodging the reclassification and rezoning proposal.

CONSULTATION

Consultation with key stakeholders has been undertaken by the Strategic Property team.

Internal

- Senior Flooding and Drainage Engineer
- Principal Drainage and Flooding Engineer
- Engineering Services Manager
- Property Planner
- Principal Property Planner
- Strategic Property Coordinator
- Communications Business Partner
- Councillors

External

Community consultation, including a public hearing, will be undertaken on all sites as required by the Local Government Act as part of the reclassification and rezoning process.

OPTIONS

- 1) Accept the recommendation.
- 2) Amend the recommendation.
- 3) Reject the recommendation.

ATTACHMENTS

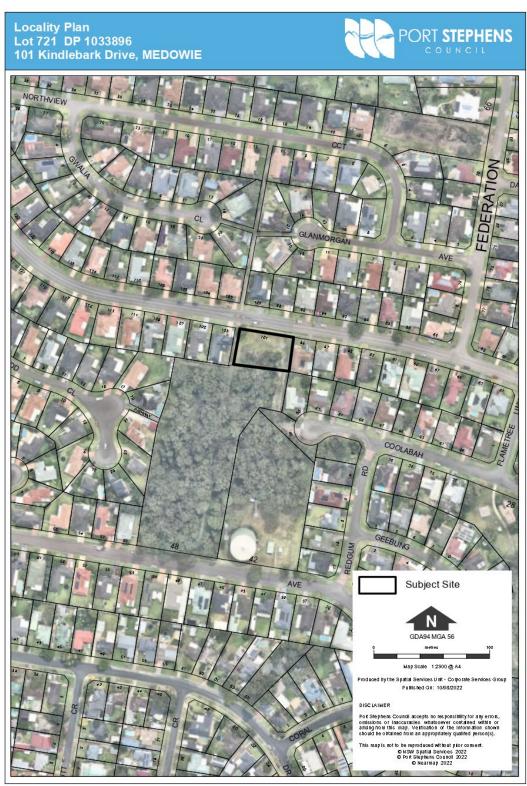
1) Locality Plans.

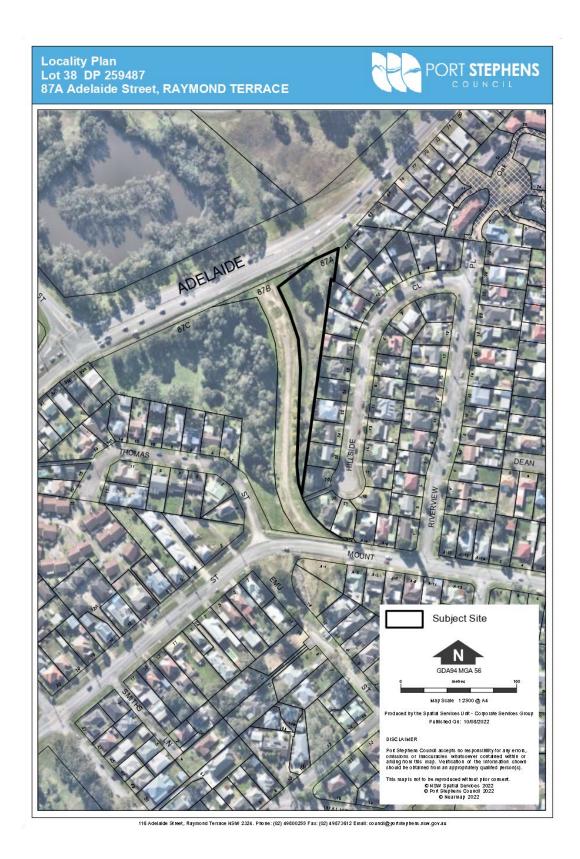
COUNCILLORS ROOM

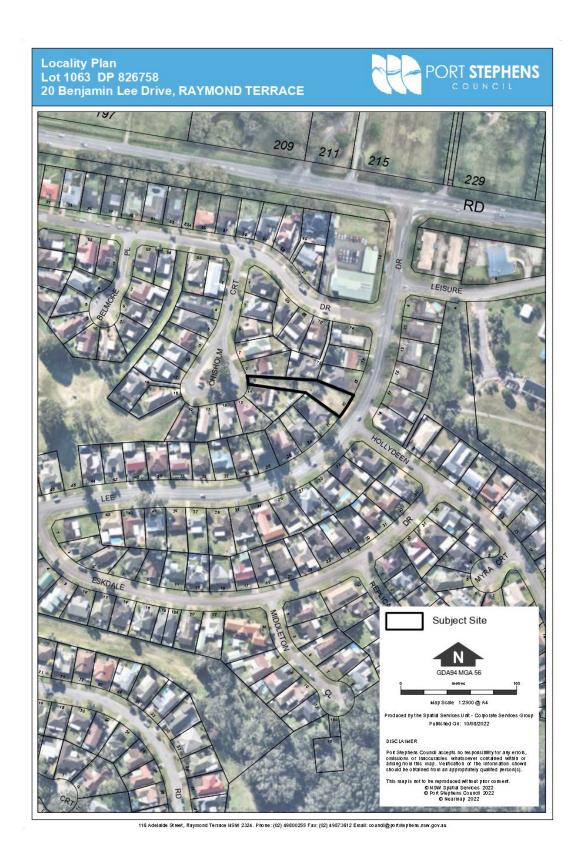
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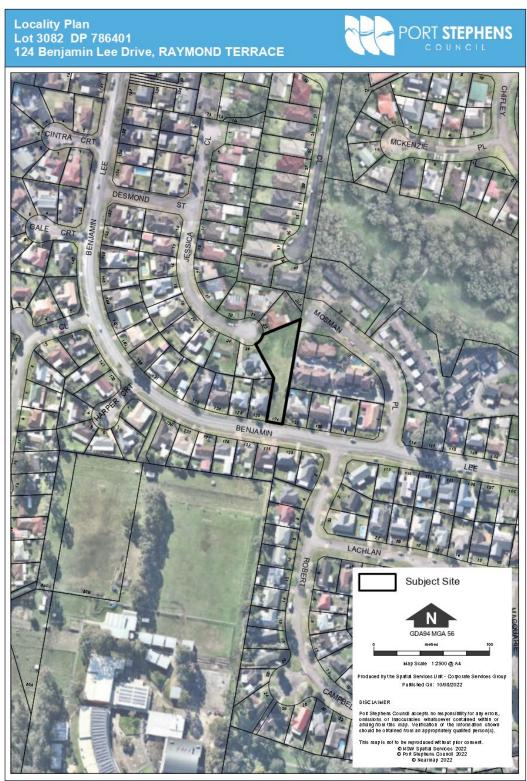
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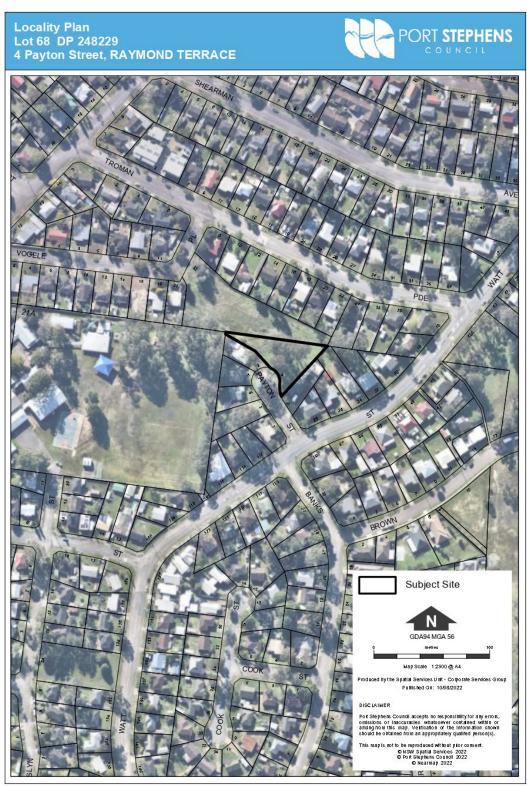


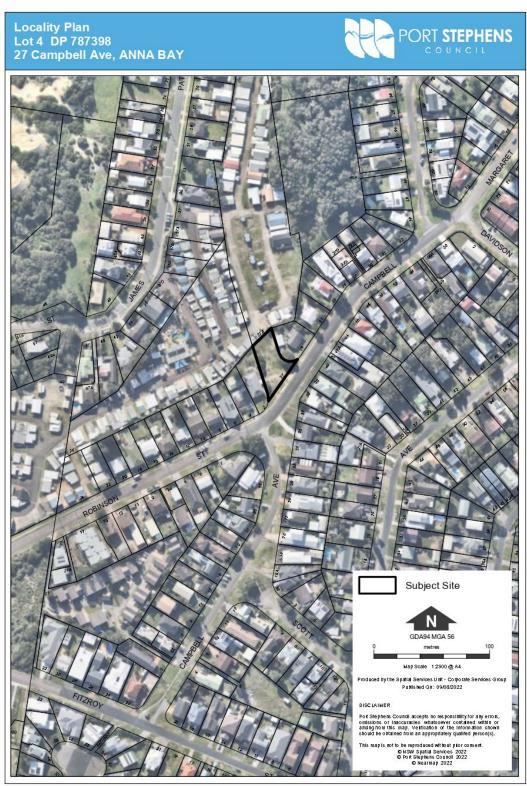


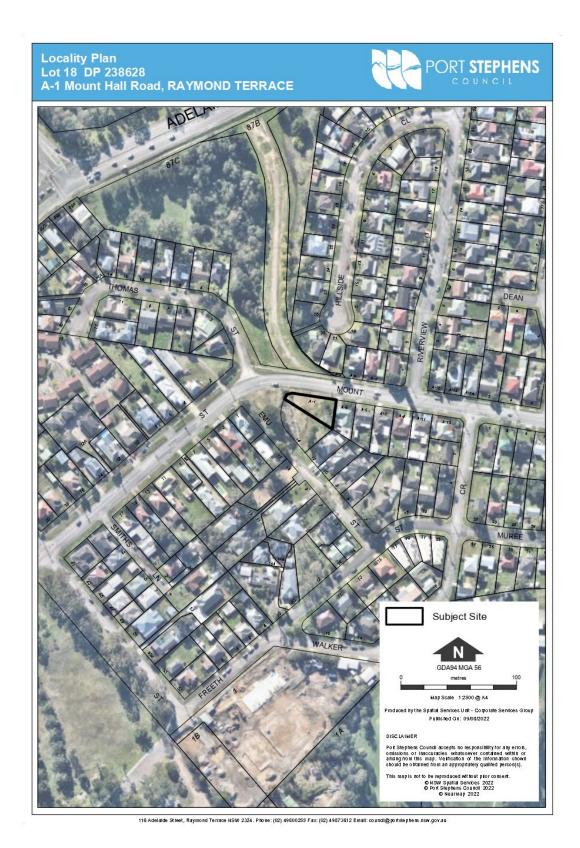


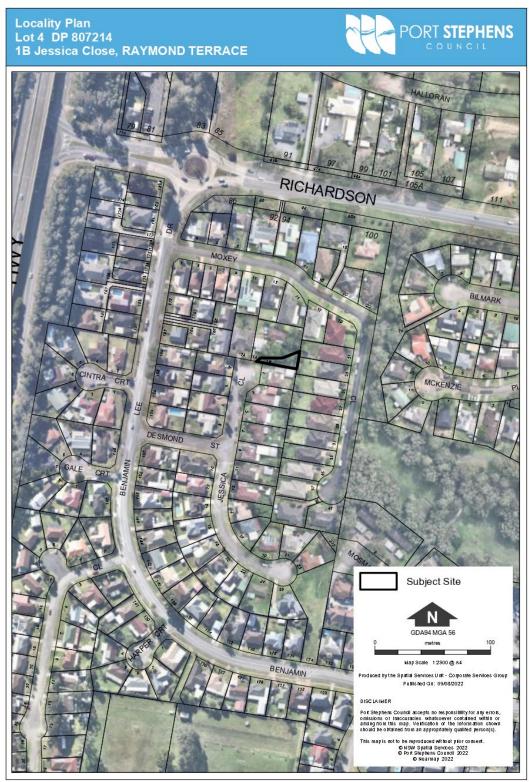


116 Adelaide Street, Raymond Terrace NSW 2324. Phone: (02) 49800255 Fax: (02) 49873612 Email: council@portstephens.nsw.gov.au

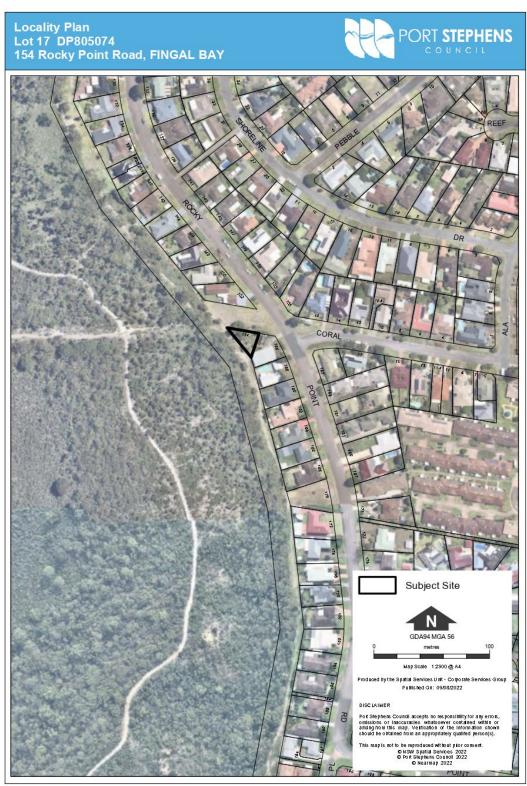




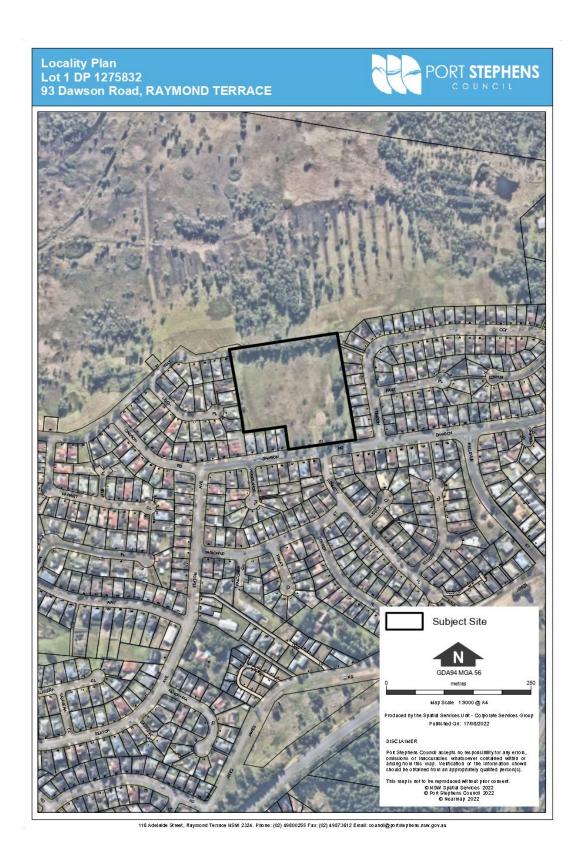








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ITEM NO. 4 FILE NO: 22/248379 EDRMS NO: PSC2017-00180

GENERAL MANAGER'S CONTRACT - AFFIXING SEAL

REPORT OF: TONY WICKHAM - GOVERNANCE SECTION MANAGER

GROUP: GENERAL MANAGER'S OFFICE

RECOMMENDATION IS THAT COUNCIL:

1) Authorises the Mayor and a Councillor to sign and affix the Seal of Council to the Contract of the General Manager.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

279	Councillor Peter Kafer Councillor Steve Tucker
	It was resolved that Council authorises the Mayor and a Councillor to sign and affix the Seal of Council to the Contract of the General Manager.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MATTER ARISING

280	Councillor Giacomo Arnott Councillor Peter Kafer
	It was resolved that Council agrees that for all matters before Council requesting the seal be affixed, the General Manager is to ensure that the document/s requiring the seal to be affixed, be provided to Councillors at the time of the distribution of the Council papers so Councillors are aware of what they are voting to affix the seal to.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND

The purpose of this report is to seek a resolution of Council to affix the Seal of Council to the General Manager's Contract.

Council appointed the General Manager at its meeting on 23 August 2022 and authorised the Mayor to make the offer. The contract was executed on 26 August 2022 in accordance with Council's resolution. The Standard Contract from OLG requires affixing the Seal of Council to the executed contract.

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026	
	Provide strong civic leadership and government regulations.	

FINANCIAL/RESOURCE IMPLICATIONS

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL, POLICY AND RISK IMPLICATIONS

Section 400 of the Local Government (General) Regulation 2021 requires Council to pass a resolution to affix the Seal of the Council.

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
There is a risk that without a resolution of Council to affix the Seal, Council may be in breach of the Local Government (General) Regulation 2021.	Low	Adopt the recommendation.	Yes.

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

Nil.

CONSULTATION

Nil.

OPTIONS

- 1) Accept the recommendation.
- 2) Amend the recommendation.
- 3) Reject the recommendation.

ATTACHMENTS

Nil.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM NO. 5 FILE NO: 22/255108 EDRMS NO: PSC2021-04206

REQUEST FOR FINANCIAL ASSISTANCE

REPORT OF: TIMOTHY CROSDALE - GENERAL MANAGER

GROUP: GENERAL MANAGER'S OFFICE

RECOMMENDATION IS THAT COUNCIL:

1) Approves provision of financial assistance under Section 356 of the Local Government Act 1993 from Mayoral funds to the following:-

- a. Nelson Bay Junior Cricket Club Mayoral funds \$1000 donation towards purchase of a new cricket roller.
- b. Nelson Bay Golf Club Mayoral funds \$200 donation towards prizes for Juniors Tournament.

.....

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

281	Mayor Ryan Palmer Councillor Steve Tucker
	It was resolved that Council approves provision of financial assistance under Section 356 of the Local Government Act 1993 from Mayoral funds for the Nelson Bay Junior Cricket Club – Mayoral funds - \$1000 donation towards purchase of a new cricket roller.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND

The purpose of this report is to determine and, where required, authorise payment of financial assistance to recipients judged by the Mayor and or Councillors as deserving of public funding. The Grants and Donations Policy gives the Mayor and Councillors a wide discretion either to grant or to refuse any requests.

Council's Grants and Donations Policy provides the community, the Mayor and Councillors with a number of options when seeking financial assistance from Council. Those options being:

- 1) Mayoral Funds
- 2) Rapid Response
- 3) Community Financial Assistance Grants (bi-annually)
- 4) Community Capacity Building

Council is unable to grant approval of financial assistance to individuals unless it is performed in accordance with the Local Government Act 1993. This would mean that the financial assistance would need to be included in the Operational Plan or Council would need to advertise for 28 days of its intent to grant approval. Council can make donations to community groups.

The requests for financial assistance are shown below:

MAYORAL FUNDS – Mayor Palmer

Nelson Bay Junior	A family friendly and	\$1000	Donation towards
Cricket Club	inclusive club making		purchase of a new
	cricket fun and teaching		cricket roller.
	fundamental cricket skills.		
Nelson Bay Golf	NBGC has an active golf	\$200	Donation towards
Club (NBGC)	development program for		prizes for Juniors
	cadet and junior golfers		Tournament.
	supporting their		
	development.		

COMMUNITY STRATEGIC PLAN

Strategic Direction	Delivery Program 2022-2026	
Thriving and safe place to live	Provide the Community Financial Assistance Program	

FINANCIAL/RESOURCE IMPLICATIONS

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

LEGAL AND POLICY IMPLICATIONS

To qualify for assistance under Section 356(1) of the Local Government Act 1993, the purpose must assist the Council in the exercise of its functions. Functions under the Act include the provision of community, culture, health, sport and recreation services and facilities.

The policy interpretation required is whether the Council believes that:

- a) applicants are carrying out a function, which it, the Council, would otherwise undertake.
- b) the funding will directly benefit the community of Port Stephens.
- c) applicants do not act for private gain.

Risk	Risk Ranking	Proposed Treatments	Within Existing Resources?
There is a risk that Council may set a precedent when allocating funds to the community and an expectation those funds will always be available.	Low	Adopt the recommendations.	Yes

SUSTAINABILITY IMPLICATIONS

Includes Social, Economic and Environmental Implications

Nil.

CONSULTATION

Consultation with key stakeholders has been undertaken by the General Manager's Office.

Consultation has been undertaken with the key stakeholders to ensure budget requirements are met and approved.

OPTIONS

- 1) Accept the recommendation.
- 2) Vary the dollar amount before granting each or any request.
- 3) Decline to fund all the requests.

ATTACHMENTS

Nil.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM NO. 6 FILE NO: 22/256814 EDRMS NO: PSC2022-02308

INFORMATION PAPERS

REPORT OF: TIMOTHY CROSDALE - GENERAL MANAGER

GROUP: GENERAL MANAGER'S OFFICE

RECOMMENDATION IS THAT COUNCIL:

Receives and notes the Information Papers listed below being presented to Council on 11 October 2022.

No:	Report Title	Page:
1	Quarterly Grants Review to 30 June 2022	87
2	Delegations Report	91
3	Council Resolutions	93

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

282	Councillor Steve Tucker Councillor Matthew Bailey					
	It was resolved that Council receives and notes the Information Papers listed below being presented to Council on 11 October 2022.					
	No:	Report Title				
	1 2 3	Quarterly Grants Review to 30 June 2022 Delegations Report Council Resolutions				

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

INFORMATION PAPERS

ITEM NO. 1 FILE NO: 22/242652

EDRMS NO: PSC2017-00180

QUARTERLY GRANTS REVIEW TO 30 JUNE 2022

REPORT OF: TIM HAZELL - FINANCIAL SERVICES SECTION MANAGER

GROUP: CORPORATE SERVICES

BACKGROUND

The purpose of this report is to provide Council with a quarterly update on its Grants status.

ATTACHMENTS

1) Quarterly Grants Statement to 30 June 2022.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM 1 - ATTACHMENT 1 QUARTERLY GRANTS STATEMENT TO 30 JUNE 2022.



Quarterly Grants Statement For the period 1 April 2022 – 30 June 2022

Successful Grant Application	ons			
Grant	Section / Department	Project Title	Project Summary	Value
Preparing Australian Communities – Local Stream	Community Services – Emergency Management	Development of Strategic Fire Management Plans for Port Stephens	The application includes the preparation of SFMPs and undertaking prescribed burns within priority public reserves.	\$100,000
Holiday Break Program - Autumn 2022	Communications – Community Development and Engagement	It's On! in Autumn Hols	This project will deliver a series of workshops and performances across the LGA during April 2022. Activities are targeted at children, young people and their families.	\$10,000
Chinese Violet LCA Case Study	Strategy and Environment - Natural Resources	Chinese Violet LCA Case Study	Funding to undertake a review of Chinese Violet (Asystasia Gangetica) management within the Hunter region.	\$15,000
Public Library Infrastructure Grants 2021-22	Community Services – Library Services	Mobile Library Refurbishment	Port Stephens Library is seeking funding to refurbish the Mobile Library in order to extend the life of the existing trailer and meet ongoing community needs and expectations.	\$68,540
Streets as Shared Spaces Fund Round 2	Assets – Community and Recreation	William Street Urban Park	Short-term improvement program at comer of William and Sturgeon Streets including the provision of public open space in the Raymond Terrace CBD and flexible community event space.	\$497,516

ITEM 1 - ATTACHMENT 1 QUARTERLY GRANTS STATEMENT TO 30 JUNE 2022.

Cultural Tourism Accelerator	Strategy and Environment		A series of cultural and creative precinct activations across two strategic town	
Program	 Economic Development and Tourism 	It's On! Love Seafood	centres in the Port Stephens LGA that further support Love Seafood Port Stephens, a month long program.	\$10,000
Local Government Recovery Grants program	Community Services – Emergency Management	Disaster Recovery	Local Government Recovery Grant to assist councils impacted by flooding March 2022	\$1,000,000
Hunter Regional Chinese Violet Strategy Support 2022-24	Strategy and Environment - Natural Resources	Hunter Regional Chinese Violet Strategy Support 2022-24	Funding to fulfil the endorsed Hunter Regional Chinese Violet Management Strategy 2019-2029.	\$45,000
Saluting Their Service Commemorative Grants Program 2021-22 (Round 3)	Assets – Community and Recreation	The redevelopment of ANZAC Park, Raymond Terrace	Construction of a new commemorative wall as well as park upgrades including relocation of existing memorial structures, installation of park fumiture, access and landscaping improvements.	\$75,145
Saluting Their Service Commemorative Grants Program 2021-22 (Round 3)	Assets – Community and Recreation	Installation of an Eternal Flame at the new Medowie War Memorial (Stage 2)	The project will include the supply and installation of an eternal flame as an addition to the new war memorial in Medowie.	\$10,000
Stronger Communities Programme Round 7	Assets – Community and Recreation	Redevelopment of Anzac Park, Raymond Terrace	Upgrades will include the construction of a new commemorative wall, relocation of existing memorial structures, installation of park furniture and access improvements.	\$15,000
Environmental Restoration and Rehabilitation Grants 2021-22	Strategy and Environment - Natural Resources	Anna Bay Koala Hub - Protection and Connectivity	This proposal is targeted at maintaining the Anna Bay koala hub, which is instrumental to the local survival of this iconic threatened species.	\$148,724
Environmental Restoration and Rehabilitation Grants 2021-22	Strategy and Environment – Natural Resources	Worimi LALC Mallabula Point Restoration	This proposal is targeted at restoring and maintaining the native vegetation at Mallabula Point which contains preferred koala habitat and the endangered ecological community Swamp Sclerophyll Forest.	\$142,203
Recreational Fishing and Camping Facilities Grants Program	Assets – Community and Recreation	Little Beach Reserve Upgrade	The Little Beach Reserve upgrade will involve construction of an accessible amenities, a study of the carpark to develop a technical design and the installation of new fishing cleaning tables.	\$311,000

ITEM 1 - ATTACHMENT 1 QUARTERLY GRANTS STATEMENT TO 30 JUNE 2022.

			Total	\$7,494,628
Hunter Region Aquatic Weed Eradication Strategy	Strategy and Environment - Natural Resources	Hunter Region Aquatic Weed Eradication Strategy	Funding to develop a Hunter Region Aquatic Weed Eradication Strategy on behalf of the Hunter Regional Weeds Committee.	\$28,000
NSW Safer Roads Program 2022/23	Assets - Civil Projects	Lemon Tree Passage Rd, Oyster Cove		\$1,490,000
NSW Safer Roads Program 2022/23	Assets – Civil Projects	Bucketts Way, Twelve Mile Creek		\$3,380,000
2021-23 Country Passenger Transport Infrastructure Grants Scheme (CPTIGS)	Assets – Civil Projects	Bus Shelters	New bus shelters at Shoal Bay, Fingal Bay and Lemon Tree Passage Road	\$34,500
Regional Business Event Development Fund	Strategy and Environment – Economic Development and Tourism	2024 Oyster Conference	Funding to support Port Stephens in hosting the NSW Oyster Industry Conference in September 2024.	\$24,000
NSW Planning Portal API Grant Program	Development Assessment and Compliance	NSW Planning Portal API Grant Program	Funding for integration with the NSW Planning Portal via APIs. This will support the flow of data between the portal and council's IT systems, eliminating the need for council personnel to transfer the data manually.	\$80,000
Holiday Break Program - Winter 2022	Communications – Community Development and Engagement	Hotel Eco	Delivery of an assortment of educational drop in sessions designed to assist the community in creating and improving their own backyard ecosystem.	\$7,000
Aboriginal Affairs NSW - NAIDOC Week Grants 2022	Communications – Community Development and Engagement	It's On! NAIDOC 2022	The official NAIDOC Week Flag Raising ceremony will be significantly improved with cultural activities and Aboriginal musicians performing during a free breakfast for the whole community.	\$3,000

Further information can be found at EDRMS 22/246733.

There were 0 unsuccessful grant applications during the period 1 April 2022 – 30 June 2022.

There have been 59 successful grant applications for the financial year 2021 – 2022 to date.

ITEM NO. 2 FILE NO: 22/255104 EDRMS NO: PSC2009-00965

DELEGATIONS REPORT

REPORT OF: TONY WICKHAM - GOVERNANCE SECTION MANAGER

GROUP: GENERAL MANAGER'S OFFICE

BACKGROUND

The purpose of this report is to advise Council of each occasion the Mayor and/or General Manager have exercised their delegations, other than under section 226 and 335 of the Local Government Act 1993, which are conferred on each role.

The report at **(ATTACHMENT 1)** provides details of the delegation exercised, such as the delegated authority, the date and the reason for exercising the delegation.

ATTACHMENTS

1) Delegations Report.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM 2 - ATTACHMENT 1 DELEGATIONS REPORT.

	MAYOR AND GENERAL MANAGER DELEGATION REPORT							
Date exercised	Delegations exercised	Purpose	Role exercising delegation	Reported to Council				
27 September 2022	Roads and Maritime Services delegations	Port Stephens Local Traffic Committee Meeting Minutes - 6 September 2022.	General Manager	11 October 2022				
27 September 2022	Roads and Maritime Services delegations	Authorises the installation, display, removal or alteration of the traffic control devices for the listed items identified in the Port Stephens Local Traffic Committee report dated 6 September 2022.	General Manager	11 October 2022				

ITEM NO. 3 FILE NO: 22/227237 EDRMS NO: PSC2017-00106

COUNCIL RESOLUTIONS

REPORT OF: TIMOTHY CROSDALE - ACTING GENERAL MANAGER

GROUP: GENERAL MANAGER'S OFFICE

BACKGROUND

The purpose of this report is to inform the Mayor and Councillors of the status of all matters to be dealt with arising out of the proceedings of previous meetings of the Council in accordance with the Code of Meeting Practice.

ATTACHMENTS

- 1) Corporate Services Group Council resolutions.
- 2) Development Services Group Council resolutions.
- 3) Facilities & Services Group Council resolutions.
- 4) General Manager's Office Council resolutions.

COUNCILLORS ROOM

Nil.

TABLED DOCUMENTS

Nil.

ITEM 3 - ATTACHMENT 1 CORPORATE SERVICES GROUP COUNCIL RESOLUTIONS.



Division: Corporate Services Date From: 27/08/2013
Committee: Date To: 27/09/2022
Officer:

Action Sheets
Report

Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 11/05/2021	Pattison, Zoe	Car parking in Shoal Bay	30/12/2022	12/05/2021	
1						21/123694
28 Sep 2 In princip		ceived from Crown I	_ands. Matter progressing.			

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 27/08/2013	Pattison, Zoe	Campvale Drain	30/12/2022				
	28 Sep 2022 Two private owners, Hunter Water Corporation and National Parks and Wildlife Service (NPWS). Matter ongoing.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 22/09/2020	Pattison, Zoe	Newline Road, Raymond Terrace	30/06/2023				
2 199						20/288489		
	28 Sep 2022 Approved. Works delayed due to inclement weather conditions. Contracts to be completed following civil works.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 13/04/2021	Pattison, Zoe	Proposed Closure and Sale of Pathway in Boat Harbour	30/06/2023	14/04/2021	
2 090						21/96728
28 Sep : Matter p	2022 rogressing.					

InfoCouncil Page 1 of 1

ITEM 3 - ATTACHMENT 2 DEVELOPMENT SERVICES GROUP COUNCIL RESOLUTIONS.



Division: Development Services Date From: 14/09/2021
Committee: Date To: 27/09/2022
Officer:

Action Sheets Report Printed: Wednesday, 28 September 2022

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 13/09/2022	Drinan, Kate	Development Application 16- 2021-703-1 for a Residential Flat Building at 11 to 15 Church Street, Nelson Bay	31/10/2022	14/09/2022	
5		Peart, Steven				22/251340
28 Sep	2022					

A meeting was held with the Developer and staff on 27 September 2022. A further meeting between the Developer and Councillors was scheduled for 29 September 2022. An outcome of the meeting on 29 September 2022 was not known at the time of this update.

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 23/08/2022	Lamont, Brock	Annual Awards Policy	30/12/2022	24/08/2022			
3		Peart, Steven				22/225860		
	28 Sep 2022							

Port Stephens Annual Awards policy has been amended to reflect the resolution per its meeting on 23 August 2022, Minute No. 230. The draft is due to return to Council on 8 November 2022 for endorsement before going on Public Exhibition for a 28 day period.

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 13/09/2022	Lamont, Brock	Draft Local Infrastructure Contributions Plan 2020 – Amendment No. 2	29/11/2022	14/09/2022	
8		Peart, Steven				22/251340
28 Sep	2022					

Port Stephens Local Infrastructure Contributions Plan - Amendment No. 2 is currently on public exhibition for a 28 day period, closing 5pm Thursday 13 October 2022. On completion of the public exhibition period a report will drafted, before returning to Council for final endorsement.

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Notice of Motion	Ordinary Council	Drinan, Kate	Anna Bay Resort Site - 74-84 Gan Gan Road, Anna Bay	31/10/2022		
253	13/09/2022	Peart, Steven				

28 Sep 2022

Compliance action will be requested to commence to improve the state of the site by requiring the property owner to:
a. Maintain the landscaping as required by previous compliance action to ensure the Gan Gan Road frontage and along the boundary adjoining the 4wd access road is effectively landscaped to screen the development from the public domain.

b. Remove all graffiti visible from Gan Gan Road and the 4wd access road

InfoCouncil Page 1 of 3

ITEM 3 - ATTACHMENT 2 DEVELOPMENT SERVICES GROUP COUNCIL RESOLUTIONS.



Division: Development Services Date From: 14/09/2021
Committee: Date To: 27/09/2022
Officer:

Action Sheets Report Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 12/10/2021	Whitfield, Hannah	Carbon Neutrality	30/10/2022	13/10/2021	
2		Peart, Steven				21/274186
275						

28 Sep 2022

The Natural Systems team has established baseline data and focus areas. Report has been placed on hold following Development Services Group Leadership Teams recommendations. A Project Control Group is being established to enable an organisation wide approach, and further develop a roadmap and identify funding sources. The Executive Team is being presented a brief in October 2022. Report expected to return to Council early 2023.

Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Ordinary Council 14/09/2021	Connell, Sarah	Port Stephens Waterway Strategy	29/12/2023	15/09/2021	
	Peart, Steven				21/252518
	Ordinary Council	Ordinary Council Connell, Sarah 4/09/2021	Ordinary Council Connell, Sarah 4/09/2021 Connell, Sarah Strategy	Ordinary Council 4/09/2021 Ordinary Connell, Sarah	Ordinary Council (4/09/2021 Connell, Sarah Strategy Council (4/09/2021 Connell) (4/09/202

28 Sep 2022

The Strategic Planning Team has submitted grant applications for two projects under the Regional NSW – Business Case and Strategy Development Fund, with successful applications being announced in October 2022. Funding is being sought for consultants to prepare the Port Stephens Waterways Strategy. Once the grant is awarded (\$93,750) the Waterways Strategy will be drafted.

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 22/02/2022	Gardner, Janelle	Newspaper Notices	13/12/2022	25/02/2022		
2 055		Peart, Steven				22/57049	
28 Sep 2022 Report on hold awaiting staff currently finalising costings for alternate distribution, communication and development.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed			
Report	Ordinary Council 23/08/2022	Lamont, Brock	Homelessness in Port Stephens	14/12/2022	24/08/2022				
1		Peart, Steven				22/225860			
28 Sep 2	28 Sep 2022								

Letter has been sent to the Premier, noting Council's resolution per its meeting of 23 August 2022. Letters to short term accommodation owners have been drafted to be posted in October 2022. Meetings with stakeholders have commenced to discuss and further identify the key objectives. Preparation of the report has commenced, and is due to be reported back to Council on 13 December 2022.

InfoCouncil Page 2 of 3

ITEM 3 - ATTACHMENT 2 DEVELOPMENT SERVICES GROUP COUNCIL RESOLUTIONS.



Division: Development Services Date From: 14/09/2021
Committee: Date To: 27/09/2022
Officer:

Action Sheets Report Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 14/06/2022	Gardner, Janelle	Communications & Engagement Strategy	22/11/2022	16/06/2022			
8		Peart, Steven				22/155619		
28 Sep 2022 Submissions received from public exhibition are currently under review and will be reported to Council on 22 November 2022.								

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 27/09/2022	Lamont, Brock	NSW Electric Vehicle Strategy	31/03/2023	28/09/2022			
1		Peart, Steven				22/262103		
28 Sep 2022 Strategic Planning are engaging stakeholders to identify opportunities available to Council. Report expected to be presented to Council in March 2023.								

InfoCouncil Page 3 of 3

ITEM 3 - ATTACHMENT 3 FACILITIES & SERVICES GROUP COUNCIL RESOLUTIONS.



Report

Est. Type Meeting Officer/Director Subject Emailed Completed Compl. Ordinary 30/11/2022 23/03/2022 Report Council Maretich, John Identifying Potholes 22/03/2022 22/81589 Kable, Gregory 092 28 Sep 2022 Report is currently in progress

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 26/04/2022	Maretich, John	Lakeside Leisure Centre	31/01/2023	28/04/2022			
2 114		Kable, Gregory				22/109684		
	28 Sep 2022 Two way conversation with Councillors will occur in November 2022.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 8/02/2022	Bridge, Clinton	Boomerang Park BBQs	30/11/2022	14/02/2022			
9 034		Kable, Gregory				22/45826		
28 Sep	28 Sep 2022 Report shall be provided to Council on the proposal to increase facilities as per this NOM.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed			
Report	Ordinary Council 24/05/2022	Maretich, John	Review of Dog Off Lead Areas - Boat Harbour Beach	30/06/2023	27/05/2022				
4		Kable, Gregory				22/136825			
	28 Sep 2022 Report was endorsed by Council at its meeting held 24 May 2022, Minute No. 133. A review will be carried out in 12								

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 26/07/2022	Maretich, John	Smart Parking	31/10/2022	27/07/2022			
2		Kable, Gregory				22/199431		
	28 Sep 2022 Staff compiling details to report back to Council.							

InfoCouncil Page 1 of 4

ITEM 3 - ATTACHMENT 3 FACILITIES & SERVICES GROUP COUNCIL RESOLUTIONS.



| Division: Facilities & Services | Date From: 09/02/2021 |
| Committee: Date To: 28/09/2022 |
| Officer: | Officer: |
| Action Sheets | Printed: Wednesday, 28 September 2022 |

Action Sheets Report

Est. Type Meeting Officer/Director Subject **Emailed** Completed Compl. Ordinary Policy Review: Community Gutsche, Leasing, Licencing and Tenancy Policy Report 14/09/2022 Council 30/12/2022 Tammy 13/09/2022 12 Kable, Gregory 22/251340 28 Sep 2022 The policy is on public exhibition until 11 October 2022.

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 24/05/2022	Maretich, John	World Menstruation Hygiene Day	31/12/2022	27/05/2022			
1		Kable, Gregory				22/136825		
	28 Sep 2022 A report will be prepared for Council.							

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 12/07/2022	Newall, Charlette	Koala Signage	31/10/2022	13/07/2022			
1		Kable, Gregory				22/186061		
Complia	28 Sep 2022 Compliance approach to continue. Assets section to liaise with signage group to reach agreement on approach to signage moving forward. Staff are currently preparing a report for Council.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 10/08/2021	Maretich, John	Agreement with Community Association DP270468 - Lagoons Estate, Nelson Bay	30/11/2022			
4		Kable, Gregory				21/218740	
208							
28 Sep 2022 Council to enter agreement with the Community Association DP 270468 in accordance with the confidential terms as per Council report.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 10/08/2021	Newall, Charlette	Kirrang Drive, Medowie Shared Pathway	31/12/2022	13/08/2021		
8		Kable, Gregory				21/218740	
217							
Council	28 Sep 2022 Council staff will undertake further investigations into the financial requirements and options to accelerate the Kirrang Drive, Medowie pathway. Staff will report the outcomes back to Council.						

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ITEM 3 - ATTACHMENT 3 FACILITIES & SERVICES GROUP COUNCIL RESOLUTIONS.



Division: Facilities & Services Date From: 09/02/2021
Committee: Date To: 28/09/2022
Officer:

Action Sheets Report Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 9/02/2021	Bridge, Clinton	MEDOWIE REGIONAL PLAYGROUND AND TOWN CENTRE	30/12/2022			
2 012		Kable, Gregory				21/33235	
	28 Sep 2022 The regional playground will be addressed in the Medowie Place Plan. A report will be prepared for Council.						

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 10/08/2021	Bridge, Clinton	Raymond Terrace Seven Day Makeover	31/12/2022			
17 228		Kable, Gregory				21/218740	
28 Sep 2022 This will be discussed with the Councillors in the lead up to William Street, Stage 2 which funded through the Streets of Shared Spaces grant.							

Type	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 8/02/2022	Maretich, John	Medowie Library	31/12/2022	14/02/2022		
2 027		Kable, Gregory				22/45826	
	28 Sep 2022 Investigation is still underway to determine viability as requested. Staff are currently consulting with Cr Wells.						

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 8/02/2022	Maretich, John	Foreshore Reserves and Parking on Council Land	30/11/2022	14/02/2022		
5 030		Kable, Gregory				22/45826	
	28 Sep 2022 Report shall be provided back to Council.						

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ITEM 3 - ATTACHMENT 3 FACILITIES & SERVICES GROUP COUNCIL RESOLUTIONS.



 Division:
 Facilities & Services
 Date From:
 09/02/2021

 Committee:
 Date To:
 28/09/2022

 Officer:

Action Sheets

Report

Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed		
Report	Ordinary Council 12/10/2021	Gutsche, Tammy	Change to Lease Arrangements for Fingal Bay Surf Life Saving Club and Commercial Tenancies	30/11/2022	13/10/2021			
8		Kable, Gregory				21/274186		
270								
Some de	28 Sep 2022 Some delays have occurred due to external legal requests. Paperwork is still in the process of preparation for official seal by the Mayor and General Manager.							

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 8/02/2022	Maretich, John	POLICY REVIEW - CONTRIBUTION TO WORKS FOR KERB AND GUTTERING CONSTRUCTION POLICY	28/02/2023	14/02/2022	
6 018		Kable, Gregory				22/45826
28 Sep		investigation A ren	ort with requested information w	ill bo providad	anaa tha data	is available

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed
Report	Ordinary Council 27/09/2022	Maretich, John	Policy Review: Bus Shelter Policy	27/10/2022	28/09/2022	
4		Kable, Gregory				22/262103
28 Sep 2022 Endorsed by Council at 27 September 2022 meeting, Minute No. 262. Will now go on Public Exhibition until 25 October 2022.						

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ITEM 3 - ATTACHMENT 4 GENERAL MANAGER'S OFFICE COUNCIL RESOLUTIONS.



Division: General Manager's Office Date From: 13/09/2022
Committee: Date To: 27/09/2022
Officer:

Action Sheets
Report

Printed: Wednesday, 28 September 2022

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 13/09/2022	Wickham, Tony	Policy Review: Access to Information	31/10/2022	14/09/2022		
13		Crosdale, Tim				22/251340	
	28 Sep 2022 The policy is on public exhibition until 14 October 2022.						

Туре	Meeting	Officer/Director	Subject	Est. Compl.	Emailed	Completed	
Report	Ordinary Council 27/09/2022	Wickham, Tony	Code of Conduct	31/10/2022	28/09/2022		
8		Crosdale, Tim				22/262103	
	28 Sep 2022 The Code of Conduct will be placed on public exhibition.						

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NOTICES OF MOTION

NOTICE OF MOTION

ITEM NO. 1 FILE NO: 22/260137

EDRMS NO: PSC20221-04195

HUNTER NETBALL INFRASTRUCTURE

COUNCILLOR: GIACOMO ARNOTT

THAT COUNCIL:

- Notes the incredible opportunity to partner with Hunter Netball in the delivery of a Netball Centre of Excellence in the Hunter, to deliver significant tourist revenue and encourage sporting opportunities for young people in Port Stephens.
- 2) Writes to Hunter Netball with a letter of support for the NSW Government budget business case process being undertaken, to try and secure funding for the Centre of Excellence.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

Councillor Giacomo Arnott Councillor Peter Kafer It was resolved that Council: 1) Notes the incredible opportunity to partner with Hunter Netball in the delivery of a Netball Centre of Excellence in the Hunter, to deliver significant tourist revenue and encourage sporting opportunities for young people in Port Stephens. 2) Writes to Hunter Netball with a letter of support for the NSW Government budget business case process being undertaken, to try and secure funding for the Centre of Excellence.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND REPORT OF: JOHN MARETICH - ASSET SECTION MANAGER

BACKGROUND

The purpose of this background is to provide information relating to the Notice of Motion.

The Chair of Hunter Netball has recently made contact with a number of Hunter Councils seeking support and available land to create a Netball Centre of Excellence in the Hunter.

Hunter Netball has indicated that they are pursuing an option with the Newcastle University and are seeking our support to form part of their business case. The request is attached.

FINANCIAL/RESOURCE IMPLICATIONS

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

ATTACHMENTS

1) Hunter Netball Infrastructure Update - September.

ITEM 1 - ATTACHMENT 1 SEPTEMBER.

HUNTER NETBALL INFRASTRUCTURE UPDATE -



Infrastructure Update

To Hunter Region Local Councils

From Jodi Cassar – Chair Hunter Netball

Date 22 September 2022

Topic Hunter Netball Infrastructure Update

This memo provides Hunter Region Local Councils an update on the Hunter Netball Infrastructure opportunity.

Hunter Netball Infrastructure Update

Earlier this year, Hunter Netball engaged many of you, to share with you the opportunity that exists to create the infrastructure needed to support the ongoing elite athlete and officials pathways for netballers across the greater Hunter Region.

Several engagements have occurred with Local Councils from across the greater Hunter Region and beyond since that time.

Through our active engagements across all levels of government, this led to Yasmin Catley – MP Legislative Council, Member for Swansea, and Shadow Minister for the Hunter, progressing a Budget Brief for consideration at the July 2022 budget on behalf of Hunter Netball.

The key opportunities remain including:

- To create a Netball Centre of Excellence in the Hunter, that is an enabler for elite netball pathways for regional athletes and officials.
- To create elite netball competitions and programs to be operated within a purpose-built indoor sport facility.
- A sustainable indoor Centre of Excellence that would create jobs growth during the design, construction and operational stages.
- Increased domestic and international tourism through the development of the facility with tourism traffic flowing through the Newcastle Airport and across the local government areas that make up the Hunter region.
- Continue to grow the depth of boys and men netball pathways in addition to the continuous growth of Australia's largest female team sport in Australia, in the lead up to the Brisbane Olympic Games.
- Viable infrastructure for the Hunter puts the Hunter in a strong position as a regional location to make a bid for the Suncorp Super Netball team franchises in the lead up to their next intake in approximately 2027.

ITEM 1 - ATTACHMENT 1 HUNTER NETBALL INFRASTRUCTURE UPDATE - SEPTEMBER.



Hunter Netball continues much work behind the scenes to position this as a viable project for the NSW Government to invest in.

We acknowledge and thank the honourable Matt Kean MP, NSW Treasurer for his time in August to discuss this opportunity and Taylor Martin, Parliamentary Secretary for the Hunter, for his time in September and his ongoing commitment to this exciting opportunity for the Hunter region.

Around these meetings with our NSW Government Members of Parliament, Hunter Netball has continued to engage with Local Government Council officials from the Mid Coast to Central Coast and out west to ensure all Local Councils are aware of the infrastructure opportunities that present for an elite Netball Centre of Excellence.

The Newcastle Airport has been actively engaged about the tourism opportunities that exist, with the creation of such a facility.

The University of Newcastle through its Future Sporting Strategy Infrastructure and Facilities Plan has engaged Hunter Netball to be a lead partner for the design and development of their Sporting Centre of Excellence, a dig ready opportunity that could realise benefits for both Hunter Netball and the University of Newcastle in immediate years ahead that will be sustainable for the decades to come.

This opportunity to partner with the University of Newcastle, at the Callaghan Campus would build upon the existing infrastructure known as *The Forum* to include the University of Newcastle – Sporting Centre of Excellence, this would be the new home of Netball Australia and Netball NSWs, Hunter Netball and create the sporting facilities where elite athletes from across the regional areas of NSW are proud to train.

Hunter Netball in collaboration with The University of Newcastle will submit a business case as part of the mid-year budget cycle for broader consideration of the Members of Parliament to commit the funding to this exciting opportunity.

We are seeking your ongoing support of this project and would like to request a letter of support from your Council that can be provided with our Budget Business Case, if this could be provided by **Friday 14 October 2022**, that would be appreciated.

Yours in Netball

Jodi Cassar

Jodi Cassar Chair Hunter Netball Ph: 0417 110 276

NOTICE OF MOTION

ITEM NO. 2 FILE NO: 22/261010

EDRMS NO: PSC2021-04195

HEALTH FACILITIES

COUNCILLOR: LEAH ANDERSON

THAT COUNCIL:

- 1) Notes there is a shortage of health facilities in the Port Stephens LGA.
- 2) Commences discussions with the State Government and private operators to:
- a. Advocate for increased health services facilities.
- b. Determine any necessary land use changes required to support development of health services facilities.
- 3) Requests the General Manager provide a report that:
- a. Investigates other Councils who have established health precincts to identify opportunities that can be applied to the Port Stephens LGA, including opportunities to increase the number of these facilities.
- b. Investigates opportunities to develop health precincts in strategic centres, any necessary changes to the Port Stephens Local Environmental Plan 2013 and opportunities to include supporting infrastructure in the Local Infrastructure Contributions Plan.
- c. Investigates the opportunity to develop a Local Health Advisory Committee and advise what is required to form a committee and report how such a committee could assist with this issue.

ORDINARY COUNCIL MEETING - 11 OCTOBER 2022 MOTION

| Councillor Leah Anderson Councillor Giacomo Arnott | It was resolved that Council: | 1) Notes there is a shortage of health facilities in the Port Stephens LGA. 2) Commences discussions with the State Government and private operators to: | a. Advocate for increased health services facilities. | | b. Determine any necessary land use changes required to support development of health services facilities. | | 3) Requests the General Manager provide a report that:

- a. Investigates other Councils who have established health precincts to identify opportunities that can be applied to the Port Stephens LGA, including opportunities to increase the number of these facilities.
- b. Investigates opportunities to develop health precincts in strategic centres, any necessary changes to the Port Stephens Local Environmental Plan 2013 and opportunities to include supporting infrastructure in the Local Infrastructure Contributions Plan.
- c. Investigates the opportunity to develop a Local Health Advisory Committee and advise what is required to form a committee and report how such a committee could assist with this issue.

Those for the Motion: Mayor Ryan Palmer, Crs Leah Anderson, Giacomo Arnott, Matthew Bailey, Peter Kafer, Steve Tucker and Jason Wells.

Those against the Motion: Nil.

The motion was carried.

BACKGROUND REPORT OF: BROCK LAMONT – STRATEGY AND ENVIRONMENT SECTION MANAGER

BACKGROUND

Port Stephens local government area is presently served by 1 hospital and 23 general practices. The Primary Health Network population health snapshot (2021) notes that every full-time General Practitioner in the Port Stephens LGA there is an average of 827 patients.

Tomaree Hospital, located in Nelson Bay, currently provides a 14 bed acute medical ward and a 5 bed emergency ward. Community and allied health, pathology and dental is also provided on site.

Outside of the LGA, there are additional public hospitals at Waratah (Mater Hospital), Metford (Maitland Hospital) and New Lambton (John Hunter Hospital).

Port Stephens has a median age of 47 and over 25% of the Port Stephens population is currently older than 65. This will result in increased demand for health services across the LGA.

This is generally consistent with the trend across Australia. Health and aged care are projected to be the fastest growing areas of government spending over the next 40 years. Health is predicted to increase from 19% of total government spending in 2021 to 2022, to 26% in 2060 to 2061.

FINANCIAL/RESOURCE IMPLICATIONS

Source of Funds	Yes/No	Funding (\$)	Comment
Existing budget	Yes		
Reserve Funds	No		
Developer Contributions (S7.11)	No		
External Grants	No		
Other	No		

ATTACHMENTS

Nil.

There being no further business the meeting closed at 7:16pm.